

### Annual Statement of Accounts 2012/13





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**Annual Governance Statement** 

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### **EXPLANATORY FOREWORD**

### INTRODUCTION

The Accounting Statements for the year 2012/13 are set out in the following pages. The Statements have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom (the Code) which defines proper accounting practices and principles required to give a 'true and fair' view of the financial position and transactions of a local authority. The Council's accounts are subject to audit by KPMG, and the certificates are shown on pages 75 to 78.

### INTERNATIONAL FINANCIAL REPORTING STANDARDS

Compliance with the Code addresses all the requirements of International Financial Reporting Standards as they relate to local government.

The financial statements comprise:

- Movement in Reserves Statement
- Comprehensive Income and Expenditure Statement
- Balance Sheet
- Cash Flow Statement
- Notes to the Accounts and Accounting Policies
- Balance Sheet at the Beginning of earliest comparative period (required when there is a prior period adjustment)
- Collection Fund Account and Notes

The purpose of each statement and the relationship between them is described on the face of each statement.

### **ACCOUNTING POLICIES**

The purpose of the Statement of Accounting Policies is to explain the basis for the recognition, measurement and disclosure of transactions and other events in the accounts. They explain the principles, bases, conventions, rules and practices applied by an authority to the presentation of assets, liabilities, gains, losses and changes in reserves. Except where specified in the Code or in specific legislative requirements, it is for the authority to select policies that are the most appropriate to its particular circumstances.

### **FINANCIAL OVERVIEW**

The financial outturn for 2012/13 fell broadly in line with quarterly monitoring, and shows that the Council has maintained its reputation for robust financial management. A detailed outturn report was submitted to Cabinet on 6 June 2013 and can be accessed via the Council's website at www.gedling.gov.uk.

### a) General Fund Revenue Account

Net General Fund Revenue Expenditure on services for 2012/13 totalled £11.873m, representing an underspending of £0.294m against the final approved estimate. The outturn position enabled a contribution of £0.072m to General Fund Balances to be made, compared to the revised estimate of a contribution from balances of £0.221m. Accordingly, the closing balance on the General Fund is £4.940m. A balance will always need to be maintained to finance expenditure pending receipts of local taxes and other income, and to meet unexpected expenditure requirements. The level of balances currently held do exceed the level required and therefore the Council's current Medium Term Financial Plan assumes that balances held will reduce over the next 5 years.

### **EXPLANATORY FOREWORD**

2012/13 was a year of significant uncertainty for the future of Local Government, with preparations for the implementation of the new funding mechanisms introduced in the Local Government Resource Review, ie. Business Rate Retention and the Council Tax Discount Scheme. The Local Government Finance Settlement also announced higher than anticipated grant reductions for 2013/14, with an indication of further significant cuts to come. This together with the continuing downturn in the economy has meant that 2012/13 has been an extremely challenging financial year.

Significant points to note in the General Fund Revenue Outturn include:

### Housing Benefits

The outturn on Housing Benefits was an overspending of £137,000 against the final approved estimate. The economic climate has continued to put considerable pressure on both caseload and debt quality, and accordingly a further increase in the bad debt provision for Housing Benefit Overpayments has been necessary.

### Land Charges

An increased provision of £70,000 has been made in anticipation of the settlement of an outstanding legal claim for the refund of Land Charges property search fees.

### Employee Expenses

Savings of £336,000 were achieved against the original estimate due to positive vacancy management across all services, the delivery of efficiencies earlier than planned, and the Local Government pay freeze. A one-off payment of £250 was, however, made to staff earning less than £21,000 as approved by Cabinet on 8 November 2012.

### Utilities

Net savings of £95,000 against the original estimate were achieved due to lower than anticipated contract inflation.

### • Earmarked Reserves and Provisions

Reserve and provision requirements have been reviewed. The closing position on earmarked reserves is a balance of £2.389m a net increase of £243,000 in the year.

The Insurance Fund included £136,800 for the potential liability arising from the Municipal Mutual Insurance Scheme of Arrangement Levy, which has now been triggered following confirmation that the business is insolvent. The liabilities are now estimated to be lower than previously projected, and £22,300 has been charged to revenue in 2012/13 and transferred to a provision. £22,200 has been retained in the Insurance Fund and the remaining £92,300 has been transferred back to the General Fund.

The Earmarked Grants reserve contains grants which are for specific purposes to fund qualifying expenditure in future financial years. An additional £177,500 of such grants was received in 2012/13 but remain unused at the year end.

### Income

The economic downturn continues to place significant pressure on the Council's main income streams, with leisure income continuing to suffer. However, there were signs during the year that recovery was starting in the housing market, with a number of major planning applications being submitted, generating additional income. There was also a significant increase in Hackney Carriage income.

### **EXPLANATORY FOREWORD**

### b) Capital Expenditure and Financing

Total capital investment during 2012/13 totalled £3.182m and this was financed by the use of capital receipts, borrowing, government grants and other contributions as set out at note 37 on page 63. The main elements of the capital programme included the Local Authority Mortgage Scheme (LAMS), private sector housing improvement grants, Arnold Town Centre Redevelopment and the purchase of replacement vehicles and equipment. The LAMS was a launched in April 2012 with the objective of stimulating the local economy and housing market by supporting first-time home buyers through the Council providing an indemnity to its partner, Lloyds TSB, to enables the bank to offer suitable applicants a 95% mortgage on terms normally applicable to a 75% loan. The scheme has proved very successful and a second tranche for 2013/14 was launched in June 2013.

The Council continues to take advice from its Treasury Advisors with regard to the timing of borrowing and no new borrowing was undertaken during 2012/13 leaving the total external long term debt at £10.812m at 31 March 2013. The Council minimises its net cash surpluses as a response to uncertainties in the investment market.

In addition to borrowing, significant grants received were: Disabled Facilities grant funding from the Government which was applied to capital expenditure in respect of private sector housing improvements grants and; Growth Point Grant which was applied to Arnold Town Centre Redevelopment. The Council will continue to be dependent on capital receipts realised from the sale of assets, and on contributions from other agencies, to support funding of its capital schemes.

### c) Balance Sheet

Net Worth on the balance sheet moved by £0.185m in the year, from negative £3.199m at 1 April 2012 to negative £3.384m at 31 March 2013. This movement is largely due to the technical actuarial valuation requirements of the Pension Fund under IAS19 – Employment Benefits.

The increase in the Pension Deficit of £0.493m is due to the specific technical calculations required under IAS19 which measure the net present value of future assets and liabilities based on actuarial assumptions. This technical valuation bears no resemblance to the cash position on the fund which remains healthy. Full details of the pension valuations and assumptions are included in note 41 to the financial statements, on pages 64 to 70. The total pension liability of £29.428m reflects the Authority's underlying commitment to pay retirement benefits. Whilst this has a substantial impact on the net worth of the Authority, the deficit will be made good by increasing contributions over the remaining working life of employees, as assessed by the scheme actuary.

Changes in pension fund valuations do not have an impact at taxpayer level.

### **REVENUE TAX COLLECTION**

The Collection Fund accounts are set out on pages 72-74. During the year 98.5% of the Council Tax due was collected and 99.1% of the National Non Domestic Rate due was collected on behalf of the Government.

The Collection Fund Revenue Account shows a deficit of £0.511m, which is within acceptable tolerances given that approximately £82m worth of Local Taxation is accounted for in this fund. The deficit has been disaggregated on the balance sheet in accordance with accounting requirements. Gedling Borough Council acts as an agent in respect of to Council Tax, and only the proportion of the deficit calculated as attributable to Gedling Borough Council is shown on the Collection Fund Adjustment Account, amounting to £47,000. The proportions attributable to Nottinghamshire County Council, Nottinghamshire Police Authority and The Combined Fire Authority are included in the overall Collection Fund debtors with these parties, together with appropriate shares of arrears, bad debt provisions and prepayments.

### **EXPLANATORY FOREWORD**

### THE ECONOMY

The Council's current robust financial position, combined with the Medium Term Financial Plan and projections for reserves and balances, means that it is well placed to deal with ongoing uncertainty in the UK and global economies. However, the Council will continue to monitor the external environment and develop strategies to counter threats from the wider economy. Despite ongoing pressures and squeezes on costs, income streams and funding, effective planning has resulted in the Council's 2013/14 budget having no significant reductions in service and no requirements for further redundancies, and due to an underspend in 2012/13 has seen a small increase in its General Fund Balance.

Funding uncertainties lie ahead in respect of the localisation of Council Tax discounts/reliefs, localisation of Business Rates, and growing reliance on New Homes Bonus and business growth to fund services. This is especially true as there is a growing expectation of further Central Government grant cuts in the next Comprehensive Spending Review. Despite this the overall financial and operational management arrangements remain robust and I consider that the Council remains well placed to continue to provide services at current levels in the short term, although further expenditure reductions will be needed in the medium to long term that may impact on the quality and/or quantity of services provided.

MS KIMBERLEY, CPFA

Chief Financial Officer, June 2013

### STATEMENT OF ACCOUNTING POLICIES

### FOR GEDLING BOROUGH COUNCIL

### **ACCOUNTING POLICIES**

### 1. General Principles

The Statement of Accounts summarises the Authority's transactions for the 2012/13 financial year and its position at the year end of 31 March 2013. The Authority is required to prepare an annual Statement of Accounts by the Accounts and Audit (England) Regulations 2011, which those Regulations require to be prepared in accordance with the proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2012/13 and the Service Reporting Code of Practice 2012/13, supported by International Financial Reporting Standards (IFRS).

The Accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non current assets and financial instruments.

### 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

Where income and expenditure has been recognised but cash has not been paid or received, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where it is doubtful that debts will be settled, the balance is written down and a charge made to revenue for the income that might not be settled.

An exception to this principle relates to electricity and similar quarterly payments, which are charged at the date of meter readings rather than being apportioned between financial years. This policy is consistently applied each year and is unlikely to have a material effect on the year's accounts.

### 3. Cash and Cash Equivalents

Cash is represented by cash in hand at the bank, cash in transit and imprest amounts. Cash equivalents are represented by deposits held in Business Reserve accounts that are repayable at call without penalty. They are readily convertible to known amounts of cash with insignificant risk of change in value. In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Authority's cash management.

All deposits held for fixed periods, however short, are classed as short-term investments, since they are not readily convertible to cash as they cannot be broken without the payment of penalties.

### 4. Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Authority's financial performance.

### STATEMENT OF ACCOUNTING POLICIES

### 5. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, ie in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

### 6. Charges to Revenue for Non Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding fixed assets during the year:

- Depreciation attributable to the assets used by the relevant service
- Revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- Amortisation of intangible fixed assets attributable to the service

The Authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the contribution in the General Fund Balance by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

### 7. Employee Benefits

### Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include such benefits as wages and salaries, paid annual leave and paid sick leave, bonuses and non monetary benefits for current employees and are recognised as an expense for services in the year which employees render service to the authority. An accrual is made for the cost of holiday entitlements (or any form of leave, eg time off in lieu) earned by employees but not taken before the year end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, being the period in which the employee takes the benefit. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis to the appropriate service or, where applicable, to the Non Distributed Costs line in the Comprehensive Income and Expenditure Statement when the Authority is demonstrably committed to the termination of the employment of an officer or group of officers or making an offer to encourage voluntary redundancy. Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension

### STATEMENT OF ACCOUNTING POLICIES

fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserve Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end.

### Post Employment Benefits

Employees of the Authority are members of The Local Government Pensions Scheme, administered by Nottinghamshire County Council.

The scheme provides defined benefits to members (retirement lump sums and pensions) earned as employees worked for the Authority.

### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate that reflects the time value of money and the characteristics of the liability.
- The assets of Nottinghamshire County Council pension fund attributable to the Authority are included in the Balance Sheet at their fair value:
  - quoted securities current bid price
  - unquoted securities professional estimate
  - unitised securities current bid price
  - property market value
- The change in net pensions liability is analysed into seven components:
  - current service cost the increase in liabilities as a result of years of service earned this
    year allocated in the Comprehensive Income and Expenditure Statement to the
    services for which the employees worked
  - past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
  - interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
  - expected return on assets the annual investment return on the fund assets attributable
    to the Authority, based on an average of the expected long term return credited to the
    Financing and Investment Income and Expenditure line in the Comprehensive Income
    and Expenditure Statement.
  - gains or losses on settlements and curtailments the results of actions to relieve the Authority of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
  - actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or

### STATEMENT OF ACCOUNTING POLICIES

because the actuaries have updated their assumptions – debited to the Pensions Reserve

 Contributions paid to the Nottinghamshire County Council pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

### **Discretionary Benefits**

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

### 8. Events After the Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events.
- Those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

### 9. Financial Instruments

### Financial Liabilities

Financial liabilities are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For all of the borrowings that the Authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase of early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and

### STATEMENT OF ACCOUNTING POLICIES

Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The Council has not undertaken any repurchase of early settlement of borrowing during 2012/13.

### Financial Assets

Financial assets are classified in two types:

- Loans and receivables assets that have fixed or determinable payments but are not quoted in an active market.
- Available for sale financial assets assets that have a quoted market price and/or do not have fixed or determinable payments. There were no available for sale financial assets held during 2012/13.

### Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Council has provided car loans to employees at less than market rates (soft loans). In normal circumstances soft loans would be recognised and measured in the accounts at fair value, in accordance with the Code as disclosed in notes 14 to 15 to the financial statements on pages 39 to 43. However, car loans to employees have been considered at length and it has been concluded that the sum outstanding of £66,293 is not material. An interest free loan of £5,000 to Gedling Council for Voluntary Services, of which £2,835 remains outstanding, is similarly not material. Accordingly, no additional calculations for fair value have been undertaken and the car loans and local loans are recognised at the value of the sums loaned less repayments made.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the relevant service (for receivables specific to that service) or the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective rate.

Any gains and losses that arise on the de-recognition of an asset are credited or debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### 10. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, government grants and third party contributions and donations are recognised as due to the Authority when there is reasonable assurance that:

### STATEMENT OF ACCOUNTING POLICIES

- The Authority will comply with the conditions attached to the payments and
- The grants or contributions will be received.

Amounts recognised as due to the Authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution are required to be consumed by the recipient as specified or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non Specific Grant Income (non ring-fenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure, it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted the Capital Adjustment Account once they have been applied to fund capital expenditure.

### 11. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the authority as a result of past events (eg software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Authority.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resource being available) and the Authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure cannot be capitalised)

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Authority can be determined by reference to an active market. In practice, no intangible assets held by the Authority meets the criterion and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 12. Inventories

Inventories included in the Balance Sheet are valued at last price paid.

### STATEMENT OF ACCOUNTING POLICIES

Stocks and stores held in the Authority's depot and leisure centres at the year end are valued at the latest price paid. This is a departure from the requirements of the Code which require stocks to be shown at actual cost or net realisable value, if lower. The effect of the different treatment is not considered to be material. Work in progress on uncompleted jobs is valued at the lower of cost or net realisable value.

### 13. Investment Property

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arms length.

Properties are not depreciated but values are reviewed annually according to the market conditions at the year end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received in relation to investment properties are credited to the Financing and Investment Income line and result in a gain for the General Fund Balance. However revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

### 14. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings element are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets. The Authority did not have any arrangements of this type during 2012/13.

### The Authority as Lessee:

### Finance Leases

Property, plant and equipment held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The Authority operates a de minimus level of £5,000 in recognising and valuing assets acquired under finance lease. The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Authority are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment applied to write down the lease liability and,
- A finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

### STATEMENT OF ACCOUNTING POLICIES

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The Authority is not required to raise council tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of any adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

The Authority does not currently have any finance leases as lessee in excess of the de-minimis level.

### **Operating Leases**

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease.

### **The Authority as Lessor:**

### **Finance Leases**

Where the Authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain representing the Authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal) matched by a lease (long term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property applied to write down the lease debtor (together with any premiums received) and
- Finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written off value of disposals is not a charge against council tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

The Authority does not currently have any finance leases as lessor.

### **Operating Leases**

Where the Authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the balance sheet. Rental income is credited to the appropriate service

### STATEMENT OF ACCOUNTING POLICIES

revenue account in the Net Cost of Services in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease.

### 15. Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2012/13 (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core costs relating to the Authority's status as a multi-functional, democratic organisation.
- Non Distributed costs the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

The basis of allocation used for the main categories of overhead and support services is outlined below:

| Cost Head:   | Basis of Charge:   |
|--|--|
| Administrative Buildings   | Area Occupied  |
| Financial Services, Legal & Democratic Services etc.                         | Actual time spent by staff via usage statistics                                    |
| Personnel and Payroll  | Proportionate to number of payslips generated                                      |
| Service Department Administration  | Actual time spent by staff   |
| Information Technology   | Systems operated, equipment utilised and time spent on Programming and Development |
| Banking Services, Central Print Room,<br>Central Postage, Customer Services. | Usage statistics   |

### 16. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment. The Authority operates a de minimus level of £5,000 in recognising and valuing assets.

### Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (ie repairs and maintenance) is charged as an expense when it is incurred.

### STATEMENT OF ACCOUNTING POLICIES

### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management

The authority does not capitalise borrowing costs incurred whilst assets are under construction.

The costs of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (ie it will not lead to a variation in the cash flows of the Authority). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Authority.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account.

Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- all other assets fair value, determined as the amount that would be paid for the asset in its existing use (existing use value EUV).

Where there is no market based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost (DRC) is used as an estimate of fair value.

Where non property assets that have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year end but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. (Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service).

Where decreases in value are identified, they are accounted for as follows:

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

### Impairment

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

### STATEMENT OF ACCOUNTING POLICIES

- Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against the balance (up to the amount of the accumulated gains).
- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (ie freehold land and certain Community Assets) and assets that are not yet available for use (ie assets under construction).

Depreciation is calculated on the following bases:

- Buildings straight line allocation over the useful life of the property as estimated by the valuer.
- Vehicles, plant, furniture and equipment straight-line allocation over useful life of the asset as advised by a suitably qualified officer
- Infrastructure straight line allocation over estimated useful life.

Where an item of property, plant and equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

### Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Where there is a subsequent decrease to fair value less costs to sell, the loss is posted to the other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the surplus or deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are classified back to Non-Current Assets and valued at the lower of their carrying amount before they were classified as held for sale; adjusted for depreciation, amortisation or revaluations that would have to be recognised had they not been classified as Assets Held for Sale, and their recoverable amount at the date of the decision not to sell.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant, and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credit to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any

### STATEMENT OF ACCOUNTING POLICIES

revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals, which following the transfer of housing stock to Gedling Homes will now only relate to repayment of right to buy discounts and mortgage repayments, are repayable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve and can then only be used for new capital investment, or set aside to reduce the Authority's underlying need to borrow (the capital financing requirement). Receipts are appropriated to the Reserve from the General Fund Balance in Movement in Reserve Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

### 17. Provisions, Contingent Liabilities and Contingent Assets and Reserves

### **Provisions**

Provisions are made where an event has taken place that gives the authority a legal or constructive obligation that probably requires settlement by a transfer of economic benefits or service potential, and a reliable estimate can be made of the amount of the obligation. For instance, the Authority may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the authority becomes aware of the obligation, and are measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried out in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

Where some or all of the payment required to settle a provision is expected to be recovered from another party (eg from an insurance claim) this is only recognised as income for the relevant service if it is virtually certain that reimbursement will be received if the authority settles the obligation.

### Contingent Liabilities

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

### Contingent Assets

A contingent asset arises where an event has taken place that gives the authority a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

### STATEMENT OF ACCOUNTING POLICIES

### Reserves

The authority sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for non-current assets, retirement and employee benefits and do not represent usable resources for the authority – these reserves are explained in the relevant policies.

### 18. Revenue Expenditure Funded from Capital Under Statute (REFCUS)

Expenditure incurred during the year that may be capitalised under statutory provisions but that does not result in the creating of a non current asset has been charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

### 19. **VAT**

VAT payable is included as an expense only to the extent that it is not recoverable from Her Majesty's Revenue and Customs. VAT receivable is excluded from income.

### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

### THE AUTHORITY'S RESPONSIBILITIES

The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one
  of its officers has the responsibility for the administration of those affairs. In this Authority, that
  officer is the Chief Financial Officer.
- Manage its affairs to secure economic, efficient and effective use of resources, and to safeguard its assets.
- Approve the Statement of Accounts.

### THE RESPONSIBILITIES OF THE CHIEF FINANCIAL OFFICER

The Chief Financial Officer is responsible for the preparation of the Authority's Statement of Accounts, in accordance with proper practices as set out in the CIPFA / LASAAC Code of Practice on Local Authority Accounting in the United Kingdom ("The Code").

In preparing this Statement of Accounts, the Chief Financial Officer has:

- Selected suitable accounting policies, and then applied them consistently.
- Made judgements and estimates that were reasonable and prudent.
- Complied with the Local Authority Code.

The Chief Financial Officer has also:

- Kept proper accounting records, which were up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

### **CERTIFICATION**

I certify that this Statement of Accounts presents a True and Fair view of the financial position of the Authority as at 31 March 2013 and its income and expenditure for the year then ended.

### Signed:

MS Kimberley CPFA Chief Financial Officer 24 September 2013

This Statement was approved by the Audit Committee at its meeting on 24 September 2013, in accordance with the authority given by the delegation arrangements under section 3 of the Council's Constitution.

### Signed:

Councillor P McCauley Chair of the Audit Committee 24 September 2013

### **Financial Statements**

## **MOVEMENT IN RESERVES STATEMENT**

The Movement in Reserves Statement shows the movement in-year on the different reserves held by the authority (see the Balance Sheet on pages 24 to 25), analysed into on page 23. These are different from the statutory amounts required to be charged to the General Fund Balance for council tax setting and purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves, undertaken by the "Usable" Reserves (ie. those that can be applied to fund expenditure or reduce local taxation), and other "Unusable" Reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing an authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement (CIES) Council.

### 2012/13 Statement

### Balance at 1 April 2012 per Balance Sheet

Surp/(Deficit) on the Prov'n of Servs.(accounting basis) Other Comprehensive Income and Expenditure

### Total Comprehensive Income and Expenditure

Adjs between accg. basis and funding basis under regulations (note 6)

# Net increase/(decrease) before transfers to Earmarked Reserves

Transfers (to)/from Earmarked Reserves (note 7)

Increase or (Decrease) in the year 2012/13

Balance at 31 March 2013 per Balance Sheet

### 2011/12 Comparatives

### Balance at 1 April 2011 per Balance Sheet

Surp/(Deficit) on the Prov'n of Servs.(accounting basis) Other Comprehensive Income and Expenditure

### Total Comprehensive Income and Expenditure

Adjs between accg. basis and funding basis under regulations (note 6)

# Net increase/(decrease) before transfers to Earmarked Reserves

Transfers (to)/from Earmarked Reserves (note 7)

Increase or (Decrease) in the year 2011/12

Balance at 31 March 2012 per Balance Sheet

| (3,384)  | (10,957)          | 7,573    | 244       | 0                 | 2,389     | 4,940   |   |
|----------|-------------------|----------|-----------|-------------------|-----------|---------|---|
| (185)    | (510)             | 325      | 10        | 0                 | 243       | 72      |   |
| 0        | 0                 | 0        | 0         | 0                 | 243       | (243)   |   |
| (185)    | (510)             | 325      | 10        | 0                 | 0         | 315     |   |
| 0        | (1,681)           | 1,681    | 10        | 0                 | 0         | 1,671   | _ |
| (185)    | 1,171             | (1,356)  | 0         | 0                 | 0         | (1,356) |   |
| 1,171    | 1,171             | 0        | 0         | 0                 | 0         | 0       |   |
| (1,356)  | 0                 | (1,356)  | 0         | 0                 | 0         | (1,356) |   |
| (3,199)  | (10,447)          | 7,248    | 234       | 0                 | 2,146     | 4,868   |   |
| s0003    | s000 <del>3</del> | s0003    | s0003     | s000 <del>3</del> | s0003     | \$0003  |   |
|          | Reserves          | Reserves | Unapplied | Reserve           | Reserves  | Balance |   |
| RESERVES | Unusable          | Usable   | Grants    | Receipts          | Gen. Fund | Fund    |   |
| TOTAL    | Total             | Total    | Capital   | Capital           | Earmarked | General |   |

| (3 199)  | (10 447)           | 7.248             | 234                | C                  | 2.146     | 4.868              |   |
|----------|--------------------|-------------------|--------------------|--------------------|-----------|--------------------|---|
| (15,554) | (15,044)           | (510)             | 13                 | (208)              | 110       | (425)              |   |
| 0        | 0                  | 0                 | 0                  | 0                  | 110       | (110)              |   |
| (15,554) | (15,044)           | (510)             | 13                 | (208)              | 0         | (315)              |   |
| 0        | (3,371)            | 3,371             | 13                 | (208)              | 0         | 3,566              | 9 |
| (15,554) | (11,673)           | (3,881)           | 0                  | 0                  | 0         | (3,881)            |   |
| (11,673) | (11,673)           | 0                 | 0                  | 0                  | 0         | 0                  |   |
| (3 881)  | O                  | (3 881)           | O                  | O                  | O         | (3 881)            |   |
| 12,355   | 4,597              | 7,758             | 221                | 208                | 2,036     | 5,293              |   |
| \$0003   | \$000 <del>3</del> | s000 <del>3</del> | \$000 <del>3</del> | \$000 <del>3</del> | S0003     | \$000 <del>3</del> |   |
|          | Reserves           | Reserves          | Unapplied          | Reserve            | Reserves  | Balance            |   |
| RESERVES | Unusable           | Usable            | Grants             | Receipts           | Gen. Fund | Fund               |   |
| TOTAL    | Total              | Total             | Capital            | Capital            | Earmarked | General            |   |

### **COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT**

The Comprehensive Income and Expenditure Statement (CIES) shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amounts to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations, which may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement on page 22.

|           | 2011/12    |          |  |             | 2012/13    |          |
|-----------|------------|----------|--|-------------|------------|----------|
| Gross Exp | Total Inc. | Net Exp. |  | Gross Exp   | Total Inc. | Net Exp. |
| £000s     | £000s      | £000s    |  | £000s       | £000s      | £000s    |
|           |            |          | Net Cost of Services:                                      |             |            |          |
| 12,126    | (10,428)   | 1,698    | Central Services to the Public                             | 12,158      | (10,756)   | 1,402    |
| 7,240     | (2,942)    | 4,298    | Cultural & Related Services                                | 7,595       | (3,136)    | 4,459    |
| 6,463     | (1,817)    | 4,646    | Environmental & Regulatory Services                        | 6,228       | (1,891)    | 4,337    |
| 1,718     | (556)      | 1,162    | Planning Services  | 1,787       | (695)      | 1,092    |
| 706       | (433)      | 273      | Highways & Transport Services                              | 517         | (275)      | 242      |
| 26,651    | (25,655)   | 996      | Housing Services (Incl Rent Allws)                         | 28,277      | (27,335)   | 942      |
| 1,712     | 4          | 1,716    | Corporate & Democratic Core                                | 1,932       | (2)        | 1,930    |
| 141       | 0          | 141      | Non Distributed Costs                                      | 38          | 0          | 38       |
| 56,757    | (41,827)   | 14,930   | Cost of Services   | 58,532      | (44,090)   | 14,442   |
|           |            |          | Other Operating Expenditure:                               |             |            |          |
| 328       | 0          | 328      | Payment of Precepts to Parishes                            | 417         | 0          | 417      |
| 17        | 0          | 17       | Drainage Board Levy  | 15          | 0          | 15       |
|           |            |          | Payments of Housing capital receipts to                    |             |            |          |
| 2         | 0          | 2        | Govt Pool (Gain)/Loss on disposal of non-current           | 2           | 0          | 2        |
| 4         | (58)       | (54)     | assets   | 2           | (217)      | (215)    |
| 351       | (58)       | 293      |  | 436         | (217)      | 219      |
|           | (00)       |          |  |             | (= 11)     |          |
|           |            |          | Financing and Investment I&E:                              |             |            |          |
| 380       | 0          | 380      | Interest Payable on Debt Pensions interest cost & expected | 395         | 0          | 395      |
| 3,482     | (3,156)    | 326      | return on pension assets                                   | 3,458       | (2,691)    | 767      |
| 0,402     | (163)      | (163)    | Interest Receivable and similar income                     | 0,400       | (261)      | (261)    |
| Ĭ         | (100)      | (103)    | Income & Exp re. Investment properties                     |             | (201)      | (201)    |
| 2,581     | (60)       | 2,521    | & changes in their fair value (note 10)                    | 9           | (295)      | (286)    |
| 6,443     | (3,379)    | 3,064    |  | 3,862       | (3,247)    | 615      |
|           |            |          | Taxation and Non Specific Grants:                          |             |            |          |
| 0         | (5,900)    | (5,900)  |  | 0           | (6,225)    | (6,225)  |
| 0         | (5,312)    |          | Non Domestic Rates   | 0           | (6,019)    | (6,019)  |
| 0         | (2,263)    | (2,263)  | Non Ring-fenced Government Grants                          | 0           | (957)      | (957)    |
| 0         | (545)      | (545)    | Capital grants and contributions (note 8)                  | 0           | (689)      | (689)    |
| 0         | (386)      | (386)    | Donated Assets (note 8)                                    | 0           | (30)       | (30)     |
| 0         | (14,406)   | (14,406) |  | 0           | (13,920)   | (13,920) |
| 62 EE1    |            |          | (Surpl)/Def on Brevision of Services                       | 62 920      |            |          |
| 63,551    | (59,670)   | 3,881    | (Surpl)/Def on Provision of Services                       | 62,830      | (61,474)   | 1,356    |
|           |            | (18)     | (Surpl)Def on revaluation of non current                   | assets (PPE | )          | (289)    |
|           |            | 11,691   | Actuarial (gains)/losses on Pension asse                   | •           | ·          | (882)    |
|           |            | 11,673   | Other Comprehensive Income and Ex                          | penditure   |            | (1,171)  |
|           |            | 15,554   | Total Comprehensive Income and Exp                         | enditure    |            | 185      |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 BALANCE SHEET

The Balance Sheet shows the value, as at the balance sheet date, of the assets and liabilities recognised by the authority. The net assets (assets less liabilities) are matched by the reserves held by the authority. Reserves are reported in two categories. The first category of reserves includes Usable Reserves, ie. those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves, and any statutory limitations on their use (for example, the Capital Receipts Reserve may only be used to fund capital expenditure or to repay debt). The second category of reserves includes those reserves that the authority is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses, for example the Revaluation Reserve, where amounts would only become available to provide services if assets were sold, and reserves that hold timing differences shown in the Movement in Reserves Statement line "adjustments between accounting basis and funding basis under regulations".

| 31 Marc  | ch 2012  |  | 31 Marc  | ch 2013  |
|----------|----------|--|----------|----------|
| £000s    | £000s    |  | £000s    | £000s    |
|          |          | Property, Plant & Equipment (note 9):      |          |          |
| 16,448   |          | Land and Buildings                         | 16,659   |          |
| 2,792    |          | Vehicles, Plant and Equipment              | 2,742    |          |
| 76       |          | Infrastructure                             | 69       |          |
| 3,249    |          | Community Assets                           | 2,899    |          |
| 20       |          | Assets Under Construction                  | 372      |          |
| 0        |          | Surplus Assets NOT held for sale           | 0        |          |
|          | 22,585   |  |          | 22,741   |
|          | 6,051    | Investment Property (note 10)              |          | 6,230    |
|          | 216      | Intangible Assets (note 11)                |          | 154      |
|          | 0        | Assets held for Sale (note 12)             |          | 0        |
|          | 1,000    | Long Term Investments                      |          | 0        |
|          | 98       | Long Term Debtors (note 17)                |          | 1,099    |
|          | 29,950   | LONG TERM ASSETS                           |          | 30,224   |
| 7,064    |          | Short Term Investments                     | 8,094    |          |
| 130      |          | Inventories (note 16)                      | 153      |          |
| 3,609    |          | Short Term Debtors (note 18)               | 3,303    |          |
| (153)    |          | Cash and Cash Equivalents (note 19)        | (425)    |          |
|          | 10,650   | CURRENT ASSETS                             |          | 11,125   |
| (179)    |          | Short Term Borrowing (under 1year)         | (779)    |          |
| (2,320)  |          | Short Term Creditors (note 20)             | (2,109)  |          |
| 0        |          | Provisions under 1 year (note 21)          | (115)    |          |
|          | (2,499)  | CURRENT LIABILITIES                        |          | (3,003)  |
| (123)    |          | Provisions over 1 year (note 21)           | (100)    |          |
| (10,812) |          | Long term Borrowing (PWLB)                 | (10,812) |          |
| (28,935) |          | Net Pensions Liability (note 41)           | (29,428) |          |
| (223)    |          | Deferred Liabilities                       | (209)    |          |
| (1,207)  |          | Capital Grants Rec'vd in Advance (note 35) | (1,088)  |          |
| 0        |          | Revenue Grants Rec'vd in Advance (note 35) | (93)     |          |
|          | (41,300) | LONG TERM LIABILITIES                      |          | (41,730) |
|          | (3,199)  | NET ASSETS                                 |          | (3,384)  |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 BALANCE SHEET

| 31 Marc             | ch 2012  |   | 31 Mar              | ch 2013  |
|---------------------|----------|---|---------------------|----------|
| £000s               | £000s    |   | £000s               | £000s    |
|                     | (3,199)  | NET ASSETS FROM ABOVE   |                     | (3,384)  |
| 4,868<br>2,146<br>0 |          | Usable Reserves (MiRS p 22) General Fund Earmarked Reserves (note 7) Capital Receipts Reserve | 4,940<br>2,389<br>0 |          |
| 234                 |          | Capital Grants and Contributions Unapplied  | 244                 |          |
|                     | 7,248    |   |                     | 7,573    |
|                     |          | Unusable Reserves (note 23)   |                     |          |
| 1,336               |          | Revaluation Reserve   | 1,578               |          |
| (28,935)            |          | Pensions Reserve  | (29,428)            |          |
| 17,348              |          | Capital Adjustment Account  | 17,135              |          |
| 9                   |          | Deferred Capital Receipts   | 6                   |          |
| (46)                |          | Collection Fund Adjustment Account  | (47)                |          |
| (159)               |          | Short-term Accumulating Compensated Absences Account  | (201)               |          |
|                     | (10,447) |   |                     | (10,957) |
|                     | (3,199)  | TOTAL RESERVES  |                     | (3,384)  |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 CASHFLOW STATEMENT

The Cashflow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income, or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (ie. borrowing) to the authority.

| 2011/12 |  | 2012/13 |
|---------|--|---------|
| £000s   |  | £000s   |
| (3,881) | Net Surplus / (Deficit) on the Provision of Services per the Comprehensive Income and Expenditure Statement                      | (1,356) |
| 3,129   | Total of adjustments to net Surplus/(Deficit) on Provision of Services for non-cash movements                                    | 2,623   |
| (91)    | Total of adjustments to the net Surplus/(Deficit) on Provision of Services for items that are investing and financing activities | (322)   |
| (843)   | Net Cashflow from Operating Activities (see note 24)   | 945     |
| (3,806) | Investing activities (see note 25)   | (1,631) |
| 2,730   | Financing Activities (see note 26)   | 414     |
| (1,919) | Net Increase / (Decrease) in Cash & Cash Equivalents   | (272)   |
| 1,766   | Cash and Cash Equivalents at the beginning of the reporting period   | (153)   |
| (153)   | Cash and Cash Equivalents at the End of the Reporting Period   | (425)   |

| Analysis of Cash and Cash Equivalents at Balance Sheet dates: | 31 March | 31 March |
|---|----------|----------|
|   | 2012     | 2013     |
|   | £000s    | £000s    |
| Bank Account balances   | (688)    | (720)    |
| Cash in Transit   | 25       | 24       |
| Imprest accounts  | 10       | 11       |
| Cash equivalents (Business Reserve accounts)                  | 500      | 260      |
|   |          |          |
| Total Cash and Cash Equivalents per Balance Sheet             | (153)    | (425)    |

### NOTES TO THE FINANCIAL STATEMENTS

### 1. ACCOUNTING POLICIES

Please refer to the full Statement of Accounting Polices, which can be found on pages 7 to 19.

### 2. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT NOT YET ADOPTED

An authority must disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued, but not yet adopted by the Code for the relevant financial year.

The 2013/14 Code includes the adoption of amendments to:

### **IAS19 (Employee Benefits)**

Changes to IAS19 disclosures in respect of post-employment benefits will apply to accounting periods starting on or after 1 January 2013, ie. 2013/14 for local authorities. The "expected return on assets" will be replaced by a "net interest cost", comprising interest income on assets and interest expense on liabilities. Each will be calculated with reference to a relevant discount rate. There will also be some labelling changes. Disclosure of the impact of the revised IAS19 standard had it been applied in 2012/13 is given at Note 41, based on information provided by the Actuary.

### **IAS1 (Presentation of Financial Statements)**

Changes to IAS1 (presentation of the financial statements) in respect of other comprehensive income will be effective from 1 April 2013. These are presentational only and no disclosure of the impact of the change is required in the 2012/13 accounts.

### IFRS7 (Financial Instrument Disclosures - Offsetting Financial Assets and Liabilities)

It is not expected that the adoption of amendments to IFRS7 (financial instrument disclosures - offsetting financial assets and liabilities) will have a material impact on the financial statements of local authorities.

### 3. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the accounting policies set out on pages 7 to 19, the authority may have to make certain judgements about complex transactions or those involving uncertainty about future events. The only critical judgement in 2012/13 is the high level of uncertainty about future levels of funding for local government, however the authority has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the authority might be impaired as a result of a need to close facilities and reduce levels of service.

### 4. MATERIAL ITEMS OF INCOME AND EXPENSE

Where items are not disclosed on the face of the Comprehensive Income and Expenditure Statement, the nature and amount of material items should be set out in a note. Examples cited by the Code include disposal of items of property, plant and equipment, disposals of investments, and reversals of provisions. The Council had no material items of income or expense in either 2011/12 or 2012/13.

### 5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the Authority about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. The estimates are reviewed on an ongoing basis. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The estimated items in the Authority's Balance Sheet at 31 March 2013 for which there is a significant risk of causing a material adjustment in the forthcoming financial year are as follows:

### NOTES TO THE FINANCIAL STATEMENTS

### 5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY (Continued)

| Item               | Uncertainties                            | Effect if Actual Results Differ from       |
|--------------------|--|--|
|                    |  | Assumptions                                |
| Pensions Liability | Estimation of the net liability to pay   |  |
|                    |  | of changes in individual assumptions       |
|                    |  | can be measured. For instance, a           |
|                    | ·  | 0.1% increase in the discount rate         |
|                    | 1  | assumption would result in a decrease      |
|                    | _  | in the pension liability of £1.827m.       |
|                    | mortality rates and expected returns on  | _  |
|                    |  | experiences or future changes in           |
|                    | consulting actuaries is engaged to       | •  |
|                    | 1'                                       | subsequent periods. See note 41 on         |
|                    | about the assumptions to be applied.     | pages 64 to 70 for further details.        |
| Property Plant and | Depreciation and amortisation is         | If the useful lives of assets are          |
| Equipment          | provided so as to write down the assets  | reduced, depreciation increases and        |
|                    | to their residual values over their      | the carrying amount of the asset falls.    |
|                    | estimated useful lives. The selection of | If assets lives were 10% lower than        |
|                    | these residual values and useful lives   | estimated the annual depreciation          |
|                    | requires the exercise of management      | charge would be increased by               |
|                    | judgements considering anticipated       | approximately £189,900. However, as        |
|                    | usage levels in service provision and    | the asset values are reviewed on an        |
|                    | levels of repairs and maintenance. A     | annual basis this level of incorrect       |
|                    | review of balance sheet values is        | estimation is unlikely. See note 9 on      |
|                    | undertaken each year end to assess if    | pages 35 to 37 for further details.        |
|                    | any of the assets have not been used     |  |
|                    | at the estimated rates and if any        |  |
|                    | impairment charges are required.         |  |
| Provisions         | The Authority has made provisions of     | See Note 21 on pages 45-46 for             |
|                    | £50,000 for Transferred Housing Stock    | further details.                           |
|                    | Repairs and £50,000 for Transferred      |  |
|                    | Housing Stock Environmental              |  |
|                    | Warranties Excesses. These provide       |  |
|                    | an amount to cover for an estimated      |  |
|                    | number of future claims. It is possible  |  |
|                    | the actual number of claims may          |  |
|                    | exceed the management estimate.          |  |
| Arrears            | An estimate of the impairment of         | If collection rates were to deteriorate, a |
|                    | sundry debtors is based upon the age     | 10% increase on the impairment             |
|                    | and type of each debt. The percentage    | percentage would require an additional     |
|                    |  | £174,900 to be set aside as an             |
|                    | assessment of the recoverability of      | allowance.                                 |
|                    | each debt based on past experience       |  |
|                    | and a view of the impact of the          |  |
|                    | prevailing economic climate. The         |  |
|                    | provision for impairment at 31 March     |  |
|                    | 2013 is £1,163,600.                      |  |

This list does not include assets and liabilities that are carried at Fair Value based on a recently observed market price.

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 NOTES TO THE FINANCIAL STATEMENTS

### 6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

|   | Usa          | able Reserv | es/es     | Total        | Mov't on     |
|---|--------------|-------------|-----------|--------------|--------------|
| <u>2012/13</u>  | General      | Capital     | Capital   | Mov't on     | Unusable     |
|   | Fund         | Receipts    | Grants    | Usable       | Reserves     |
|   | Balance      | Reserve     | Unapplied | Reserves     |              |
|   | £000s        | £000s       | £000s     | £000s        | £000s        |
| Adjustments primarily involving the Capital Adjustment Account (note 23)  |              |             |           |              |              |
| Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement:  |              |             |           |              |              |
| Charges for depreciation & impairment of non-<br>current assets   | 1,600        | 0           | 0         | 1,600        | (1,600)      |
| Revaluation losses on Property Plant and Equipment  | 0            | 0           | 0         | 0            | 0            |
| Movement in market value of investment  | (4.00)       | 0           | 0         | (400)        | 400          |
| properties Amortisation of intangible assets  | (188)<br>69  | 0           | 0         | (188)<br>69  | 188<br>(69)  |
| •   |              | _           |           |              | ` ,          |
| Capital grants & contributions applied Revenue Expenditure Funded from Capital Under Statute  | (679)<br>194 | 0           | 0         | (679)<br>194 | 679<br>(194) |
| Carrying Amounts debited as part of the gain  |              |             |           |              |              |
| or loss on disposals of non-current assets  | 0            | 0           | 0         | 0            | 0            |
| Income from Donated Assets  | (30)         | 0           | 0         | (30)         | 30           |
| Insertion of items NOT debited or credited to the Comprehensive Income & Expenditure Statement:                                     |              |             |           |              |              |
| Statutory provision for the financing of capital investment (Minimum Revenue Provision) Capital expenditure charged against General | (482)        | 0           | 0         | (482)        | 482          |
| Fund Balance  | 0            | 0           | 0         | 0            | 0            |
| Adjustments primarily involving the Capital Grants Unapplied Account:   |              |             |           |              |              |
| Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement                            | (10)         | 0           | 10        | 0            | 0            |
| Application of grants to capital financing transferred to the Capital Adjustment Account  | 0            | 0           | 0         | 0            | 0            |
| Sub-total of items adjusted   | 474          | 0           | 10        | 484          | (484)        |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 NOTES TO THE FINANCIAL STATEMENTS

### 6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

|  | He      | able Reserv | Total Mov't on |          |          |
|--|---------|-------------|----------------|----------|----------|
| 2012/13 (Continued)  | General | Capital     |                | Mov't on | Unusable |
| <u> </u>   | Fund    | Receipts    | Grants         | Usable   | Reserves |
|  | Balance | -           | Unapplied      | Reserves |          |
|  | £000s   | £000s       | £000s          | £000s    | £000s    |
| Sub-total of adjustments from prev. page   | 474     | 0           | 10             | 484      | (484)    |
| Adjustments primarily involving the<br>Capital Receipts Reserve:   |         |             |                |          |          |
| Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure   |         |             |                |          |          |
| Statement  | (195)   | 195         | 0              | 0        | 0        |
| Transfer of capital grant repayments in excess of £10,000 credited to Income and Expenditure Statement   | (28)    | 28          | 0              | 0        | 0        |
| Use of Capital Receipts Reserve to finance   |         |             |                |          |          |
| new capital expenditure  Contribution from the Capital Receipts  Reserve to finance the payments to the  | 0       | (224)       | 0              | (224)    | 224      |
| Government capital receipts pool.  | 2       | (2)         | 0              | 0        | 0        |
| Transfer from Deferred Capital Receipts Reserve upon receipt of cash (note 23)   | 0       | 3           | 0              | 3        | (3)      |
| Adjustments primarily involving the  |         |             |                |          |          |
| Pensions Reserve (note 23)   |         |             |                |          |          |
| Reversal of items relating to retirement benefits debited or credited to the   |         |             |                |          |          |
| Comprehensive Income & Expenditure Statement   | 3,014   | 0           | 0              | 3,014    | (3,014)  |
| Employers pension contributions and direct payments to pensioners payable in the year  | (1,639) | 0           | 0              | (1,639)  | 1,639    |
| Adjustments primarily involving the Collection Fund Adjustment A/C (note 23)   |         |             |                |          |          |
| Amount by which council tax income credited to the Comprehensive Income & Expenditure Statement differs to the council tax income calculated for the year in accordance with |         |             |                |          |          |
| statutory requirements   | 1       | 0           | 0              | 1        | (1)      |
| Adjustments primarily involving the Accumulated Absences Account (note 23) Amount by which officer remuneration  |         |             |                |          |          |
| credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory         |         |             |                |          |          |
| requirements   | 42      | 0           | 0              | 42       | (42)     |
| Total Net adjs between Accounting basis and Funding basis under regulation (per  |         |             |                |          |          |
| Movement in Reserves Statement on p22)   | 1,671   | 0           | 10             | 1,681    | (1,681)  |

### NOTES TO THE FINANCIAL STATEMENTS

### 6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice, to the resources that are specified by statutory provision as being available to the authority to meet future capital and revenue expenditure.

|   | Usable Reserves |          |           | Total    | Mov't on |
|---|-----------------|----------|-----------|----------|----------|
| 2011/12 Comparatives  | General         | Capital  | Capital   | Mov't on | Unusable |
|   | Fund            | Receipts | Grants    | Usable   | Reserves |
|   | Balance         | Reserve  | Unapplied | Reserves |          |
|   | £000s           | £000s    | £000s     | £000s    | £000s    |
| Adjustments primarily involving the Capital Adjustment Account (note 23)  |                 |          |           |          |          |
| Reversal of items debited or credited to the Comprehensive Income & Expenditure Statement:  |                 |          |           |          |          |
| Charges for depreciation & impairment of non-<br>current assets   | 1,630           | 0        | 0         | 1,630    | (1,630)  |
| Revaluation losses on Property Plant and Equipment  | 0               | 0        | 0         | 0        | 0        |
| Movement in market value of investment properties   | 2,561           | 0        | 0         | 2,561    | (2,561)  |
| Amortisation of intangible assets   | 81              | 0        | 0         | 81       | (81)     |
| Capital grants & contributions applied  | (435)           | 0        | 0         | (435)    | 435      |
| Revenue Expenditure Funded from Capital Under Statute   | 309             | 0        | (22)      | 287      | (287)    |
| Carrying Amounts debited as part of the gain  |                 |          |           |          |          |
| or loss on disposals of non-current assets  | 2               | 0        | 0         | 2        | (2)      |
| Income from Donated Assets  | (386)           | 0        | 0         | (386)    | 386      |
| Insertion of items NOT debited or credited to the Comprehensive Income & Expenditure Statement:                                     |                 |          |           |          |          |
| Statutory provision for the financing of capital investment (Minimum Revenue Provision) Capital expenditure charged against General | (411)           | 0        | 0         | (411)    | 411      |
| Fund Balance  | (30)            | 0        | 30        | 0        | 0        |
| Adjustments primarily involving the Capital Grants Unapplied Account:   |                 |          |           |          |          |
| Capital grants and contributions unapplied, credited to the Comprehensive Income & Expenditure Statement                            | (110)           | 0        | 110       | 0        | 0        |
| Application of grants to capital financing transferred to the Capital Adjustment Account  | 0               | 0        | (105)     | (105)    | 105      |
| Sub-total of items adjusted   | 3,211           | 0        | 13        | 3,224    | (3,224)  |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 NOTES TO THE FINANCIAL STATEMENTS

### 6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

|   | Usable Reserves |          |           | Total    | Mov't on |
|---|-----------------|----------|-----------|----------|----------|
| 2011/12 Comparatives (Continued)  | General         | Capital  |           |          | Unusable |
|   | Fund            | Receipts | Grants    | Usable   | Reserves |
|   | Balance         | Reserve  | Unapplied | Reserves |          |
|   | £000s           | £000s    | £000s     | £000s    | £000s    |
| Sub-total of adjustments from prev. page  | 3,211           | 0        | 13        | 3,224    | (3,224)  |
| Adjustments primarily involving the Capital Receipts Reserve:   |                 |          |           |          |          |
| Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure  |                 |          |           |          |          |
| Statement   | (32)            | 32       | 0         | 0        | 0        |
| Transfer of capital grant repayments in excess of £10,000 credited to Income and Expenditure Statement  | (20)            | 20       | 0         | 0        | 0        |
| Use of Capital Receipts Reserve to finance new capital expenditure  | 0               | (263)    | 0         | (263)    | 263      |
| Contribution from the Capital Receipts  |                 | (203)    | o l       | (203)    | 203      |
| Reserve to finance the payments to the Government capital receipts pool.  | 2               | (2)      | 0         | 0        | 0        |
| Transfer from Deferred Capital Receipts Reserve upon receipt of cash (note 23)  | 0               | 5        | 0         | 5        | (5)      |
| Adjustments primarily involving the Pensions Reserve (note 23)  |                 |          |           |          |          |
| Reversal of items relating to retirement benefits debited or credited to the  |                 |          |           |          |          |
| Comprehensive Income & Expenditure Statement  | 2,233           | 0        | 0         | 2,233    | (2,233)  |
| Employers pension contributions and direct payments to pensioners payable in the year   | (1,829)         | 0        | 0         | (1,829)  | 1,829    |
| Adjustments primarily involving the Collection Fund Adjustment A/C (note 23)  |                 |          |           |          |          |
| Amount by which council tax income credited to the Comprehensive Income & Expenditure Statement differs to the council tax income calculated for the year in accordance with statutory requirements       | 9               | 0        | 0         | 9        | (9)      |
| Adjustments primarily involving the Accumulated Absences Account (note 23)  |                 |          |           |          |          |
| Amount by which officer remuneration credited to the Comprehensive Income & Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory |                 |          |           |          |          |
| requirements  | (8)             | 0        | 0         | (8)      | 8        |
| Total Net adjs between Accounting basis   |                 |          |           |          |          |
| and Funding basis under regulation (per Movement in Reserves Statement on p22)  | 3,566           | (208)    | 13        | 3,371    | (3,371)  |

### ANNUAL STATEMENT OF ACCOUNTS 2012/13 NOTES TO THE FINANCIAL STATEMENTS

### 7. TRANSFERS TO/FROM EARMARKED RESERVES

Contributions to Earmarked Reserves provide financing for future expenditure plans, and contributions posted back from such reserves helped to meet General Fund expenditure during 2011/12 and 2012/13.

|                          | Balance | Transfers  | Transfers | Balance | Transfers  | Transfers | Balance |
|--------------------------|---------|------------|-----------|---------|------------|-----------|---------|
|                          |         |            |           |         |            |           | 31 Mar  |
|                          |         | out during | in during |         | out during | in during |         |
|                          | 2011    | 2011/12    | 2011/12   | 2012    | 2012/13    | 2012/13   | 2013    |
|                          | £000s   | £000s      | £000s     | £000s   | £000s      | £000s     | £000s   |
| Concessionary Fares      | 50      | (50)       | 0         | 0       | 0          | 0         | 0       |
| Arnold Master Plan       | 253     | (75)       | 0         | 178     | (1)        | 0         | 177     |
| IT Equipment             |         |            |           |         |            |           |         |
| Replacement Reserve      | 204     | (89)       | 94        | 209     | (42)       | 122       | 289     |
| Community and Crime      | 93      | (7)        | 27        | 113     | (16)       | 13        | 110     |
| Disabled Adaptations     | 31      | (7)        | 0         | 24      | (2)        | 0         | 22      |
| Leasing Reserve          | 19      | (19)       | 0         | 0       | 0          | 0         | 0       |
| Risk Management          | 150     | 0          | 0         | 150     | 0          | 0         | 150     |
| Housing and Housing      |         |            |           |         |            |           |         |
| Benefits Reserve         | 316     | (54)       | 21        | 283     | (2)        | 61        | 342     |
| Insurance Fund           | 375     | (1)        | 0         | 374     | (166)      | 23        | 231     |
| Building Control         | 8       | (8)        | 0         | 0       | 0          | 0         | 0       |
| Efficiency & Innovation  | 136     | 0          | 0         | 136     | 0          | 27        | 163     |
| Asset Management         | 42      | 0          | 0         | 42      | 0          | 59        | 101     |
| Local Development        |         |            |           |         |            |           |         |
| Review Reserve           | 88      | (20)       | 0         | 68      | 0          | 0         | 68      |
| S106 Revenue Reserve     | 112     | (13)       | 0         | 99      | (9)        | 37        | 127     |
| Other Grants Reserve     | 159     | (66)       | 173       | 266     | (142)      | 199       | 323     |
| Joint Use Maint. Reserve | 0       | (4)        | 180       | 176     | (119)      | 137       | 194     |
| CCTV Reserve             | 0       | (22)       | 50        | 28      | (7)        | 50        | 71      |
| Local Authority Mortgage | •       |            | •         |         |            | 0.4       |         |
| Scheme Reserve           | 0       | 0          | 0         | 0       | 0          | 21        | 21      |
| Total Earmarked          |         |            |           |         |            |           |         |
| Reserves per Balance     |         |            |           |         |            |           |         |
| Sheet                    | 2,036   | (435)      | 545       | 2,146   | (506)      | 749       | 2,389   |
| Net Movement in Year     |         |            |           |         |            |           |         |
| per MiRS p22             |         | 11         | 0         |         | 24         | 13        |         |
|                          |         |            |           | 1       |            |           |         |

**Concessionary Fares** - a reserve established to provide for final liabilities following transfer of the scheme to Nottinghamshire County Council. These liabilities were settled during 2011/12.

**Arnold Master Plan** - to provide for costs associated with the development and improvement of Arnold town centre.

IT Replacement - to provide for the cost of replacing personal computing facilities based on a rolling programme.

Community and Crime Reserve - to fund future community and crime initiatives.

**Disabled Adaptations Reserve** - to provide resources to fund potential future requests for disabled access grants.

**Leasing Reserve** - a reserve established in 2002/03 to recognise the Council's obligation to return leased vehicles (mainly refuse freighters), in a condition that meets the requirements of the lessor. No leased assets now remain, and final transfers to the revenue accounts were made in 2011/12.

### NOTES TO THE FINANCIAL STATEMENTS

### 7. TRANSFERS TO/FROM EARMARKED RESERVES (Continued)

**Risk Management Fund** - monies set aside from savings in insurance premiums, to be used to reduce the risk of loss or injury in the provision of Council services, with the objective of reducing future insurance costs.

**Housing and Housing Benefit Reserve** - to provide for potential the future risk of rising caseload for homelessness, and to cover unpredictable increases in the volume or category of housing benefit claimants.

**Insurance Fund** - provides cover for excess payments following changes in the insurance market, and the level of cover provided by the Council's insurers.

**Building Control Reserve** - holds the net accumulated surplus on the Building Control Trading Account. The balance is currently nil. Further details on this account are included at note 29.

**Efficiency and Innovation Reserve** - to provide funding for future initiatives.

Asset Management Reserve - to provide for higher value repairs and replacements to existing buildings and land.

**Local Development Review Framework -** to cover the costs of any future inspection by the Planning Inspectorate.

**Section 106 Reserve -** holds contributions from Developers, where conditions have been satisfied, but where appropriate projects have yet to be undertaken.

**Other Grants Reserve -** holds various grants and contributions received, which may only be used for the specific purposes for which they were received.

**Joint Use Maintenance Reserve -** to fund maintenance falling within the Joint Use Agreement for schools and leisure centres within the borough.

**Closed Circuit Television (CCTV) Reserve -** to provide for the cost of replacing CCTV equipment, based on a rolling replacement programme.

**Local Authority Mortgage Scheme Reserve** - to provide for potential defaults in connection with the LAMS scheme launched in April 2012, under which the Council indemnifies Lloyds for 20% of individual loans for 5 years (see note 17).

### 8. ANALYSIS OF CAPITAL GRANTS AND CONTRIBUTIONS AND DONATED ASSETS

|  | 2011/12 | 2012/13 |
|--|---------|---------|
| Capital Grants and Contributions                         | £000s   | £000s   |
| Department for Communities and Local Government:         |         |         |
| Local Area Agreement Performance Reward Grant            | (70)    | 0       |
| Growth Point Grant                                       | (300)   | (462)   |
| Department for Environment and Rural Affairs:            |         |         |
| WREN Grant (Waste Recycling Environmental)               | (50)    | 0       |
| Other Grants and Contributions:                          |         |         |
| Developers' Section 106 Contributions                    | (83)    | (177)   |
| National Improvement & Efficiency Partnership (NIEP)     | (2)     | 0       |
| Nottinghamshire County Council                           | (40)    | (50)    |
| Total Capital Grants & Contributions per CIES on page 23 | (545)   | (689)   |
| Donated Assets   |         |         |
| Gedling Homes - Community Facilities                     | (386)   | (30)    |
| Total Donated Assets per CIES on page 23                 | (386)   | (30)    |

## 9. PROPERTY, PLANT & EQUIPMENT

| Movements in 2012/13                                | Land &<br>Bldgs. | Vehicles<br>Plant &<br>Equipm't | Infra-<br>Struct.<br>Assets | Comm'y<br>Assets | Surplus<br>Assets | Assets<br>Under<br>Constrn. | Total    |
|---|------------------|---------------------------------|-----------------------------|------------------|-------------------|-----------------------------|----------|
|   | £000s            | £000s                           | £000s                       | £000s            | £000s             | £000s                       | £000s    |
| Cost or Valuation:                                  |                  |                                 |                             |                  |                   |                             |          |
| As at 1 April 2012                                  | 17,516           | 8,718                           | 453                         | 6,152            | 0                 | 20                          | 32,859   |
| Additions   | 305              | 708                             | 0                           | 63               | 0                 | 371                         | 1,447    |
| Donations   | 0                | 0                               | 0                           | 30               | 0                 | 0                           | 30       |
| Revaln incr/(decr) recognised                       |                  |                                 |                             |                  |                   |                             |          |
| in the Revaluation Reserve                          | 136              | 0                               | 0                           | 0                | 0                 | 0                           | 136      |
| Revaln incr/(decr) recognised                       |                  |                                 |                             |                  |                   |                             |          |
| in the Surplus/Deficit on<br>Provision of Services  | (60)             | 0                               | 0                           | 0                | 0                 | 0                           | (60)     |
| Derecognition-Disposals                             | (00)             | (128)                           | 0                           | 0                | 0                 | 0                           | (128)    |
| Derecognition-Other                                 | 0                | (120)                           | 0                           | 0                | 0                 | (19)                        | (120)    |
| Assets reclassified (to)/from                       | U                | U                               | U                           | U                | U                 | (19)                        | (19)     |
| held for Sale                                       | 0                | 0                               | 0                           | 0                | 0                 | 0                           | 0        |
| Other movements in cost or                          |                  |                                 |                             |                  |                   |                             |          |
| valuation   | 9                | 0                               | 0                           | 0                | 0                 | 0                           | 9        |
| As at 31 March 2013                                 | 17,906           | 9,298                           | 453                         | 6,245            | 0                 | 372                         | 34,274   |
| Accumulated Depreciation and Impairment:            |                  |                                 |                             |                  |                   |                             |          |
| As at 1 April 2012                                  | (1,068)          | (5,926)                         | (377)                       | (2,903)          | 0                 | 0                           | (10,274) |
| Depreciation Charge                                 | (365)            | (758)                           | (7)                         | (443)            | 0                 | 0                           | (1,573)  |
| Depreciation written out to the                     | ,                | , ,                             | , ,                         | ` ,              |                   |                             | , , ,    |
| Revaluation Reserve Depreciation written out to the | 153              | 0                               | 0                           | 0                | 0                 | 0                           | 153      |
| Surplus/Deficit on Provision of                     |                  |                                 |                             |                  |                   |                             |          |
| Services  | 33               |                                 |                             |                  |                   |                             | 33       |
| Impairment losses/(reversals)                       |                  |                                 |                             |                  |                   |                             |          |
| recognised in the                                   |                  |                                 |                             |                  |                   |                             |          |
| Surplus/Deficit on Provision of                     |                  |                                 |                             |                  |                   |                             |          |
| Services  |                  | 0                               | 0                           | 0                | 0                 | 0                           | 0        |
| Derecognition-Disposals                             | 0                | 128                             | 0                           | 0                | 0                 | 0                           | 128      |
| Derecognition-Other                                 | 0                | 0                               | 0                           | 0                | 0                 | 0                           | 0        |
| Other movements in depreciation and impairment      | 0                | 0                               | 0                           | 0                | 0                 | 0                           | 0        |
| depreciation and impairment                         | 0                | U                               |                             |                  | 0                 | 0                           |          |
| As at 31 March 2013                                 | (1,247)          | (6,556)                         | (384)                       | (3,346)          | 0                 | 0                           | (11,533) |
| Net Book Value 31/3/12                              | 16,448           | 2,792                           | 76                          | 3,249            | 0                 | 20                          | 22,585   |
| Not Book Value 24/2/42                              |                  |                                 |                             |                  |                   |                             |          |
| Net Book Value 31/3/13                              | 16,659           | 2,742                           | 69                          | 2,899            | 0                 | 372                         | 22,741   |

## 9. PROPERTY, PLANT & EQUIPMENT (Continued)

| Comparative Movements in 2011/12   | Other<br>Land &<br>Bldgs.<br>£000s |                       | Infra-<br>Struct.<br>Assets<br>£000s | Comm'y<br>Assets<br>£000s | Surplus<br>Assets<br>£000s | Assets<br>Under<br>Constrn.<br>£000s | Total                        |
|--|------------------------------------|-----------------------|--------------------------------------|---------------------------|----------------------------|--------------------------------------|------------------------------|
| Cost or Valuation:   | 20003                              | 20003                 | 20003                                | 20003                     | 20003                      | 20003                                | 20003                        |
| As at 1 April 2011 Additions Donations Revaln incr/(decr) recognised in the Revaluation Reserve Revaln incr/(decr) recognised  | 17,088<br>361<br>54<br>13          | 8,435<br>755<br>0     | 453<br>0<br>0                        | 5,308<br>166<br>332<br>0  | 0<br>0<br>0                | 347<br>19<br>0                       | 31,631<br>1,301<br>386<br>13 |
| in the Surplus/Deficit on Provision of Services Derecognition-Disposals Derecognition-Other Assets reclassified (to)/from held for Sale Other movements in cost or valuation | 0 0 0                              | 0<br>(472)<br>0<br>0  | 0 0 0                                | 0<br>0<br>0<br>0<br>346   | 0 0 0                      | 0<br>0<br>0<br>0<br>(346)            | 0<br>(472)<br>0<br>0         |
| As at 31 March 2012  | 17,516                             | 8,718                 | 453                                  | 6,152                     | 0                          | 20                                   | 32,859                       |
| Accumulated Depreciation and Impairment:   | ,                                  | -,                    |                                      | -, -                      |                            |                                      | , , , , , ,                  |
| As at 1 April 2011 Depreciation Charge Depreciation written out to the Revaluation Reserve Impairment losses/(reversals) recognised in the                                   | (725)<br>(348)<br>5                | (5,514)<br>(883)<br>0 | (360)<br>(17)<br>0                   | (2,521)<br>(382)<br>0     | 0 0                        | 0<br>0                               | (9,120)<br>(1,630)<br>5      |
| Surplus/Deficit on Provision of Services Derecognition-Disposals Derecognition-Other Other movements in depreciation and impairment  | 0<br>0<br>0                        | 0<br>471<br>0         | 0<br>0<br>0                          | 0<br>0<br>0               | 0<br>0<br>0                | 0<br>0<br>0                          | 0<br>471<br>0                |
| As at 31 March 2012  | (1,068)                            | (5,926)               | (377)                                | (2,903)                   | 0                          | 0                                    | (10,274)                     |
| Net Book Value 31/3/11 Net Book Value 31/3/12  | 16,363<br><b>16,448</b>            | 2,921<br><b>2,792</b> | 93<br><b>76</b>                      | 2,787<br><b>3,249</b>     | 0<br><b>0</b>              | 347<br><b>20</b>                     | 22,511<br><b>22,585</b>      |

## NOTES TO THE FINANCIAL STATEMENTS

## 9. PROPERTY, PLANT & EQUIPMENT (Continued)

## **Depreciation**

The following useful lives have been used in the calculation of depreciation on a straight line basis:

Land and Buildings 25 to 181 years
Vehicles, Plant and Equipment 5 to 25 years
Infrastructure 10 to 25 years

## Revaluation

The authority carries out a rolling programme that ensures all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years. All valuations are completed by K. Cafferkey MRICS, the Council's in-house valuer, who is a chartered surveyor.

Valuations of land and buildings were carried out in accordance with the methodologies and bases for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Vehicles, Plant and Equipment are valued on a depreciated historic cost basis as a proxy for Fair Value.

## Significant Capital Contracts

The following capital contracts had been entered into but not fully completed as at 31 March 2013. The figures represent the estimated value of works still to be completed in 2013/14, and not the full contract values.

Arnold Leisure Centre Refurbishment Gedling Colliery site works King George V Play Area installation

40

2012/13

2012/13 £000s

14

14 12

**Total** 

## 10. INVESTMENT PROPERTIES

The following items of income and expenditure have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

Rental from Investment Property
Direct operating expenses arising from Investment Property

| 2012/13    | 2011/12    |
|------------|------------|
| £000s      | £000s      |
| (107)<br>9 | (60)<br>20 |
| (98)       | (40)       |

2011/12

## Net (Gain)/Loss

There are no restrictions on the authority's ability to realise the value inherent in its investment property, or on the authority's contractual obligations to purchase, construct or develop investment property, or repairs, maintenance or enhancement.

The following table summarises the movement in the fair value of investment properties over the year:

|   | 2011/12 | 2012/13 |
|---|---------|---------|
|   | £000s   | £000s   |
| Balance at the start of the year                            | 8,612   | 6,051   |
| Additions (purchase, construction & subsequent expenditure) | 0       | 0       |
| Disposals   | 0       | 0       |
| Net gain/(loss) from fair value adjustments                 | (2,561) | 188     |
| Transfers (to)/from Property, Plant and Equipment           | 0       | (9)     |
| Balance at the end of the year per Balance Sheet            | 6,051   | 6,230   |

## 11. INTANGIBLE ASSETS

The authority accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

All software is given a finite life, based on assessments of the period that the software is expected to be of use to the authority.

The carrying amount of intangible assets is amortised on a straight line basis. The amortisation of £69,000 charged to revenue in 2012/13 was mainly charged to IT, and then absorbed as an overhead across all the service headings in Cost of Services. Other small charges were made directly to services.

In view of the above, it is not possible to quantify exactly how much of the amortisation of intangible assets has been attributed to each service heading.

|  | 2011/12 | 2012/13 |
|--|---------|---------|
|  | £000s   | £000s   |
| Gross carrying amount                                | 690     | 738     |
| Accumulated amortisation                             | (441)   | (522)   |
| Net carrying amount at start of year                 | 249     | 216     |
| Additions - purchases                                | 48      | 7       |
| Amortisation for the year                            | (81)    | (69)    |
| Net carrying amount at end of year per Balance Sheet | 216     | 154     |
| Represented by:                                      |         |         |
| Gross carrying amount                                | 738     | 745     |
| Accumulated amortisation                             | (522)   | (591)   |
| Total  | 216     | 154     |

## 12. ASSETS HELD FOR SALE

The Council held no assets for sale at either 1 April 2012 or 31 March 2013.

## 13. HERITAGE ASSETS

Heritage Assets are defined as tangible assets with historical, artistic, scientific, technological, geophysical or environmental qualities, that lead them to be held and maintained principally for their contribution to knowledge and culture.

The Code requires Heritage Assets to be accounted for in accordance with FRS30. It requires that, where material, disclosures are to be made of heritage assets to be recognised in this new class, their carrying amount, expected revaluations upon reclassification and expected changes in depreciation and impairment.

The Council owned no material heritage assets at either 1 April 2012 or 31 March 2013.

## 14. FINANCIAL INSTRUMENTS

A financial instrument is any contract that gives rise to a financial asset in one entity, and a financial liability on another. Most straightforward financial assets (debtors, bank deposits, investments etc.) and liabilities (creditors, borrowings etc.) are covered, together with more complex ones not used by this authority (eg. debt instruments with embedded swaps, and options). The IFRS Code's accounting requirements derive from IAS39 (recognition and measurement, IAS32 (presentation), and IFRS7 (disclosure).

## **Initial Recognition**

A financial asset or liability is recognised on the balance sheet when the holder becomes committed to the purchase, ie. the contract date. Trade receivables (debtors) are an exception, being recognised not when a contract to supply is made, but when the goods have been received or the service rendered. Similarly, trade payables (creditors) are recognised only when the goods or services have been received. In the case of a contract to borrow money, recognition is at the point at which the cash lent is received, not when the authority becomes committed to the loan agreement. In most cases relevant to Gedling Borough Council, the recognition point is obvious.

## **Initial Measurement**

Financial assets and liabilities are initially measured at fair value less transaction costs that are directly attributable to them. Fair value is defined as "the amount for which an asset could be exchanged or a liability settled, between knowledgeable parties in an arms length transaction". In general, the best evidence of a fair value on recognition is the transaction price. Transaction costs include fees paid to brokers, dealers and advisers, but do not include internal administrative costs.

The Code requires extensive disclosures in relation to financial instruments, the purpose being to enable users to evaluate the significance of financial instruments for the authority's financial position and performance, and to assess the nature and extent of the risks arising from financial instruments to which the authority was exposed and how the authority manages those risks.

The Code accepts that the level of detail included in the disclosures will depend on the extent of the authority's involvement in financial instruments, both in terms of the amounts involved and the complexity of the instruments. Gedling Borough Council is party only to straightforward instruments and accordingly the majority of the disclosure is given as a narrative, as permitted by the Code. A table showing the summary position is also given for clarity.

## **Soft Loans**

Local Authorities often make "soft loans", ie. loans for policy reasons, rather than as financial instruments, and these loans may sometimes be interest free or at rates below those prevailing in the market, for example to voluntary bodies or to employees for the purchase of motor vehicles. The "fair value" of such loans may be held to be less than the amount of cash lent, and would accordingly be estimated as the present value of all the future cash receipts, discounted using the prevailing market rate of interest for a similar loan. Any sum by which the amount lent exceeds the fair value of the loan should be charged to the Comprehensive Income and Expenditure Statement. Subsequent accounting would require the loan's "effective rate of interest" to be used, which will be higher than the contractual rate since the initial carrying amount of the loan is less than the principal sum required to repay the loan. This rate will be the same as the rate used to discount the loan to its initial fair value. Interest in excess of the contractual rate is then credited to the Comprehensive Income and Expenditure Statement over the term of the loan.

The only "Soft loans" identified by the Council in 2012/13 were car loans to employees, and an interest free loan to the Gedling Council for Voluntary Service. These have been considered in detail, and it is the Council's view that neither the outstanding sum of £66,293 in respect of car-loans nor the outstanding CVS loan of £2,835 is material, and accordingly, no calculations for fair value have been undertaken. Car loans and the loan to CVS are therefore recognised in the balance sheet at the value of the sums loaned, less repayments made.

## 14. FINANCIAL INSTRUMENTS (Continued)

## **Subsequent Measurement**

Although all financial instruments are initially measured on the basis of fair value, subsequent measurement depends on the classification of an instrument. IAS39 defines two classes of financial liabilities and four classes of financial assets, although in practice the vast majority of financial liabilities held by local authorities will be in the "amortised cost" category, and financial assets will be either "loans and receivables" or "available for sale". It will often not be necessary to undertake a formal effective interest rate (EIR) calculation, either because the instrument is a short duration receivable (debtor) or payable (creditor) which is required to be measured at the original invoice amount, or because it is clear that the nominal interest rate equals the EIR, as is the case with most fixed rate instruments.

Most loan debts and investments will feature transaction costs which should be applied to the initial carrying amount, however where these are judged immaterial, for example the 0.035% charge made by PWLB, the transaction costs may be charged immediately to the Income and Expenditure Account. This is the treatment adopted by Gedling Borough Council.

## **Premiums and Discounts**

The accounting treatment for premiums and discounts arising on the early repayment of debt is largely dictated by the principle that financial instruments are derecognised when the contracts that establish them come to an end. Premiums and discounts may arise from the extinguishment of a financial liability. The amounts of such premiums payable or discounts receivable are thus required to be cleared to the Comprehensive Income and Expenditure Statement on extinguishment of the liability.

However, it has been recognised by the Government that this accounting treatment does not necessarily result in a charge which is equitable on Council Taxpayers in terms of gains and losses. Provisions have therefore been introduced to allow authorities to spread the impact of premiums and discounts on Council Tax over future financial years.

No premiums or discounts were paid or received by the Council during 2012/13.

## **Gedling Borough Council's Financial Instruments:**

## (a) Category of Liabilities:

## **Amortised Costs:**

- (i) Long Term Borrowing Debt outstanding at 31 March 2013 was £10.812m. The "fair value" of this debt has been calculated by PWLB as £12.486m, however, since the whole of the Council's debt is held with the Public Works Loans Board (PWLB), for which there is no comparable lender, the "fair" value is deemed to be the sum that would fall due for payment, given the prevailing early repayment discount rates, on 31 March 2013. See the Balance Sheet on pages 24 to 25.
- (ii) **Creditors** Operational creditors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amounts, ie. the carrying amount is a reasonable approximation of fair value. Short-term creditors outstanding on the Balance Sheet at 31 March 2013 total £1.683m.

## Fair Value through Profit and Loss:

No Liabilities Held for Trading are used by the Council.

## NOTES TO THE FINANCIAL STATEMENTS

## 14. FINANCIAL INSTRUMENTS (Continued)

## (b) Category of Assets:

## Loans and Receivables-

- (i) Long Term Debtors As discussed above, the only soft loans identified by Gedling Borough Council are car loans to employees and a small interest-free loan to Gedling CVS. The sums outstanding at 31 March 2013 were £66,293 and £2,835 respectively, which are not material. The Council has made an advance of £1m to Lloyds Bank in respect of the Local Authority Mortgage Scheme and this is held on the balance sheet as a long-term debtor. Interest is paid on this advance at a rate that was fixed at inception, and no formal calculation of EIR is deemed necessary, the carrying amount representing a reasonable approximation of fair value.
- (ii) **Long Term Investment** The Council held no investments with maturities of over 12 months at 31 March 2013.
- (iii) **Short Term Investment** Investments held at 31 March 2013 amounted to £8.094m, including accrued interest, and consisted of fixed term deposits with approved counterparties. All the rates were fixed at inception, with interest paid on maturity. No formal calculation of EIR is deemed necessary, and the carrying amount is a reasonable approximation of the fair value.
- (iv) **Debtors** Operational debtors are financial instruments of short duration, with no formal effective interest rate, and are required to be valued at their original amount, ie. the carrying amount is a reasonable approximation of fair value. Debtors outstanding at 31 March 2013, which are classed as financial instruments, totalled £2.520m net of impairment provisions for doubtful debts.
- (v) Cash and Cash Equivalents The fair value of cash balances in hand (or overdrawn) is deemed to be the carrying value. The Council's cash balances overdrawn at 31 March 2013 totalled £0.720m, however these are combined on the Balance Sheet as part of the overall Cash and Cash Equivalents balance of £0.425m overdrawn. As this overdrawn position is only a result of daily cashflow management, the net position continues to be shown with current assets (note 19).

## Available-for-Sale

No equity shareholdings or quoted investments are held by the Council.

## Fair Value through Profit and Loss

No assets are held for trading by the Council.

## **Held to Maturity**

The Code prohibits the use of this category.

## Summary

In summary, no adjustments requiring neutralising entries have been identified, therefore no reconciling transactions are required on the Statement of Movement in Reserves, or accordingly in the Financial Instruments Adjustment Account. The table below summarises the Council's exposure to Financial Instruments:

| Summary of Financial Instruments         |    | Long      | Term     | Short   | Term    |
|--|----|-----------|----------|---------|---------|
|  |    | 2011/12   | 2012/13  | 2011/12 | 2012/13 |
|  | (F | Restated) |          |         |         |
|  |    | £000s     | £000s    | £000s   | £000s   |
| Liabilities at Amortised Cost:           |    |           |          |         |         |
| Borrowing                                |    | (10,812)  | (10,812) | 0       | 0       |
| Creditors and Receipts in Advance        |    | (1,207)   | (1,181)  | (1,771) | (1,683) |
| Assets at Amortised Cost:                |    |           |          |         |         |
| Long Term Investments (over 12 months)   |    | 1,000     | 0        | 0       | 0       |
| Short Term Investments (up to 12 months) |    | 0         | 0        | 7,064   | 8,094   |
| Debtors                                  |    | 59        | 1,069    | 2,854   | 2,520   |
| Cash and Cash Equivalents                |    | 0         | 0        | (153)   | (425)   |

Creditors for 2011/12 have been restated to include long-term receipts in advance, which were omitted from the table in the 2011/12 Statement of Accounts.

## NOTES TO THE FINANCIAL STATEMENTS

## 15. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

The Council is required to disclose information regarding the risk arising from financial instruments to which the authority is exposed.

Credit risk is the possibility that other parties might fail to pay amounts due to the authority. Liquidity risk is the possibility that the authority may not have funds available to meet its commitments to make payments. Market risk is the possibility that financial loss may arise as a result of changes in such measures as interest rates and stock market movements.

The Council's overall risk management programme focuses on the unpredictability of financial markets, and seeks to minimise potential adverse effects on the resources available to fund services.

## **Credit Risk**

Credit risk arises from deposits with banks and financial institutions. The Council's Treasury Management Policy permits lending to counterparties with long term credit rating of "A" or better Any deviation from this minimum must be specifically approved by the Chief Financial Officer and reported to Full Council at the earliest opportunity. Credit ratings are received from the Council's treasury advisers on a weekly basis, with any changes in between being notified by ratings alerts. Accordingly, changes to the approved counterparty list can be made promptly in order to minimise the Council's exposure to risk.

The Council also operates an investment limit of £5m per Counterparty. Any investment in excess of this limit is subject to the specific approval of the Chief Financial Officer. The Council did not experience any non-performance from any of its counterparties in respect of its temporary investments or cash equivalents during 2012/13.

## **Liquidity Risk**

As the authority has access to borrowings from PWLB, there is no significant risk that it will be unable to raise finance to meet its commitments under financial instruments. Instead, the risk is that the authority may have to replace significant proportions of its borrowings at unfavourable interest rates. The Prudential Code requires an indicator specifying the maximum proportions of debt maturing at different times, and performance in this respect is reported to the Chief Financial Officer on a daily basis. The PWLB maturity profile as at 31 March is as follows:

| PWLB Maturity Analysis                 | 2011/12  | 2012/13  |
|--|----------|----------|
|  | £000s    | £000s    |
| Short Term Borrowing                   |          |          |
| Repayable within 1 year:               |          |          |
| Principal                              | 0        | (600)    |
| Interest accruals                      | (179)    | (179)    |
| Short Term Borrowing per Balance Sheet | (179)    | (779)    |
| Long Term Borrowing                    |          |          |
| Repayable in 1 to 2 years              | 0        | 0        |
| Repayable in 2 to 5 years              | (4,000)  | (4,000)  |
| Repayable in 5 to 10 years             | 0        | 0        |
| Repayable in over 10 years             | (6,812)  | (6,812)  |
| Long Term Borrowing per Balance Sheet  | (10,812) | (10,812) |

It is a requirement of the Code that the long-term and current parts of individual instruments be separated. Even when separated, the assets and liabilities remain financial instrument balances and should be carried in the Balance Sheet as investments or borrowings, rather than as debtors or creditors.

## 15. THE NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS (Continued)

## **Market Risk**

The authority is exposed to some degree of risk on its exposure to interest rate movements on its borrowings and investments, and movements in interest rates can have a complex impact. The Treasury Management Strategy set each year specifies the maximum proportions of variable rate borrowings and investments that may be outstanding at any one time, and performance in this respect is reported to the Chief Financial Officer daily. In addition, regular advice is taken from the Council's treasury advisers with regard to the timing of significant borrowings and investments.

## **Price Risk**

The authority has no equity shareholdings and thus has no exposure to risk arising from movements in the price of shares.

## Foreign Exchange Risk

The authority has no financial assets denominated in foreign currencies and thus has no exposure to loss arising from movements in exchange rates.

## 16. INVENTORIES (STOCKS AND WORK IN PROGRESS)

|                      | Direct S | ervices | Leis    | sure    | Work in I | Progress | To      | tal     |
|----------------------|----------|---------|---------|---------|-----------|----------|---------|---------|
|                      | 2011/12  | 2012/13 | 2011/12 | 2012/13 | 2011/12   | 2012/13  | 2011/12 | 2012/13 |
|                      | £000s    | £000s   | £000s   | £000s   | £000s     | £000s    | £000s   | £000s   |
| Balance at the start |          |         |         |         |           |          |         |         |
| of the year          | 110      | 101     | 28      | 28      | 2         | 1        | 140     | 130     |
| Purchases            | 515      | 487     | 168     | 163     | 12        | 4        | 695     | 654     |
| Recognised as an     |          |         |         |         |           |          |         |         |
| expense in the year  | (515)    | (468)   | (165)   | (157)   | (13)      | (5)      | (693)   | (630)   |
| Written off balances | (9)      | (1)     | (3)     | 0       | 0         | 0        | (12)    | (1)     |
|                      |          |         |         |         |           |          |         |         |
| Balance at the end   |          |         |         |         |           |          |         |         |
| of the year per      |          |         |         |         |           |          |         |         |
| Balance Sheet        | 101      | 119     | 28      | 34      | 1         | 0        | 130     | 153     |

## NOTES TO THE FINANCIAL STATEMENTS

## 17. LONG TERM DEBTORS

Car Loans Local Loan to Voluntary Group Local Authority Mortgage Scheme Other

| 2012/13 | 2011/12 |
|---------|---------|
| £000s   | £000s   |
| 66      | 54      |
| 3       | 5       |
| 1,000   | 0       |
| 30      | 39      |
| 1,099   | 98      |

## **Total Long Term Debtors per Balance Sheet**

The Council's Local Authority Mortgage Scheme (LAMS) was launched in April 2012 with the objective of stimulating the local economy and housing market by supporting first-time buyers. This is achieved by the Council providing an indemnity to its partner, Lloyds TSB, to enable the bank to offer suitable applicants a 95% mortgage on terms normally applicable to a 75% loan. The advance of £1m represents Housing service-based capital expenditure, and will be in place for 5 years, creating a long term debtor on the Council's balance sheet.

## 18. SHORT TERM DEBTORS

Central Government Departments
Other Local Authorities
Other Entities and Individuals

| 2012/13 | 2011/12 |
|---------|---------|
| £000s   | £000s   |
| 204     | 910     |
| 1,168   | 967     |
| 1,931   | 1,732   |
| 3,303   | 3,609   |

## **Net Short Term Debtors per Balance Sheet**

Debtors in the table above are shown net of impairment provisions for doubtful debts.

## 19. CASH AND CASH EQUIVALENTS

Cash equivalents are short-term, highly liquid investments that are readily convertible to known amounts of cash and which are subject to an insignificant risk of changes in value.

Cash equivalents are held for the purpose of meeting short-term cash commitments, rather than for investment or other purposes. There are no strict criteria relating to the nature and maturity of cash equivalents, but at Gedling, all bank Business Reserves are deemed to be such instruments, given the fact that they are repayable at call without penalty. Any of the council's deposits having a fixed term, however short, is classed as a short-term investment since significant penalties will be incurred if it is broken.

The balance of cash and cash equivalents is made up as follows:

Cash balance at Bank Leisure Centre Cash in Transit Imprest Accounts

**Business Reserve Accounts** 

**Total Cash and Cash Equivalents per Balance Sheet** 

| 31/03/12 | 31/03/13 |
|----------|----------|
| £000s    | £000s    |
| (688)    | (720)    |
| 25       | 24       |
| 10       | 11       |
| (653)    | (685)    |
| 500      | 260      |
| (153)    | (425)    |

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## NOTES TO THE FINANCIAL STATEMENTS

## 20. SHORT TERM CREDITORS AND RECEIPTS IN ADVANCE

Creditors are defined as liabilities arising from the contractual obligation to pay cash in the future for goods or services or other benefits that have been received or supplied, and have been invoiced or formally agreed with the supplier.

If the council receives consideration that does not yet meet the required conditions for revenue recognition, ie. goods have not been received, or a service has not been undertaken, a receipt in advance must be recognised.

Central Government Departments Other Local Authorities Other Entities and Individuals

21.

**Total Short Term Creditors per Balance Sheet** 

| 2012/13 | 2011/12 |
|---------|---------|
| £000s   | £000s   |
| (349)   | (471)   |
| (262)   | (349)   |
| (1,498) | (1,500) |
| (2.109) | (2.320) |

| PROVISIONS                            | Transf'd   | Transf'd | Land    | Other      | Total      |
|---------------------------------------|------------|----------|---------|------------|------------|
|                                       | Stock Env. | Stock    | Charges | Provisions | Provisions |
|                                       | Warranties | •        |         |            |            |
|                                       | £000s      | £000s    | £000s   | £000s      | £000s      |
| Over one year:                        |            |          |         |            |            |
| Balance at 1 April 2012               | (50)       | (50)     | (23)    | 0          | (123)      |
| Additional Provisions made in 2012/13 | 0          | 0        | 0       | 0          | 0          |
| Used in 2012/13                       | 0          | 0        | 0       | 0          | 0          |
| Reversed in 2012/13                   | 0          | 0        | 23      | 0          | 23         |
| Balance at 31 March 2013 per Balance  |            |          |         |            |            |
| Sheet                                 | (50)       | (50)     | 0       | 0          | (100)      |
| Under one year:                       |            |          |         |            |            |
| Balance at 1 April 2012               | 0          | 0        | 0       | 0          | 0          |
| Additional Provisions made in 2012/13 | 0          | 0        | (93)    | (22)       | (115)      |
| Used in 2012/13                       | 0          | 0        | 0       | 0          | 0          |
| Reversed in 2012/13                   | 0          | 0        | 0       | 0          | 0          |
| Balance at 31 March 2013 per Balance  |            |          |         |            |            |
| Sheet                                 | 0          | 0        | (93)    | (22)       | (115)      |

**Transferred Stock Environmental Warranties -** to provide for the payment of excesses under the Environmental Warranty provided to Gedling Homes under the Large Scale Voluntary Transfer (LSVT) arrangement. An excess of £25,000 makes it likely that the Council will be required to meet certain expenses over the life of the policy.

**Transferred Stock Repairs -** to provide for work required under warranties on the transferred properties referred to above.

**Land Charges** - The Council is a defendant in proceedings brought by a group of Property Search Companies for refunds of fees paid to the Council to access land searches data. In the current litigation, the Council faces a claim of £20,009 plus interest and costs. A second group of Property Search Companies are also seeking to claim refunds although no proceedings have yet been issued. The Council has been informed that the value of those claims at present is £72,901 plus interest and costs. It is possible that additional claimants may come forward to submit claims for refunds, but none have been intimated at present.

## 21. PROVISIONS (Continued)

**Other Short-Term Provisions** - a provision of £22,300 has been established to meet the expected payment in 2013/14 to the administrators of the Municipal Mutual Insurance Scheme of Arrangement, which has been triggered following confirmation that the business is insolvent.

## 22. USABLE RESERVES

Movements in the authority's Usable Reserves are detailed in the Movement in Reserves Statement on page 22, and in note 6 on pages 29 to 32.

| 23. UN | USABLE RESERVES                  | 31/03/12 | 31/03/13 |
|--------|----------------------------------|----------|----------|
|        |                                  | £000s    | £000s    |
| Re     | valuation Reserve                | 1,336    | 1,578    |
| Ca     | pital Adjustment Account         | 17,348   | 17,135   |
| Def    | ferred Capital Receipts Reserve  | 9        | 6        |
| Per    | nsions Reserve                   | (28,935) | (29,428) |
| Col    | llection Fund Adjustment Account | (46)     | (47)     |
| Aco    | cumulated Absences Account       | (159)    | (201)    |
| Tot    | tal Unusable Reserves            | (10,447) | (10,957) |

## **Revaluation Reserve**

The Revaluation Reserve contains the gains made by the authority arising from increases in the value of its Property, Plant and Equipment. The balance is reduced when assets with accumulated gains are revalued downwards or impaired and the gains are lost, used in the provision of services and the gains are consumed through depreciation, or disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date at which the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2011/12

2012/13

|   | 2011/12   | 2012/10   |
|---|-----------|-----------|
|   | £000s     | £000s     |
| Balance at 1st April  | 1,354     | 1,336     |
| Upward revaluation of assets  | 18        | 345       |
| Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services      | 0         | (56)      |
| Surplus or deficit on revaluation of non current assets not posted to the Surplus or Deficit on the Provision of Services | 18        | 289       |
| Difference between fair value depreciation and historic cost depreciation<br>Accumulated gains on assets sold or scrapped | (36)<br>0 | (47)<br>0 |
| Amount written off to the Capital Adjustment Account  | (36)      | (47)      |
| Balance at 31st March   | 1,336     | 1,578     |

## 23. UNUSABLE RESERVES (Continued)

## **Capital Adjustment Account**

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets, and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The Account is debited with the cost of acquisition, construction or enhancement, as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the authority as finance for the costs of acquisition, construction or enhancement.

The Capital Adjustment Account contains accumulated gains and losses on Investment Properties, and if relevant, gains recognised on donated assets that have yet to be consumed by the authority.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date that the Revaluation Reserve was created to hold such gains. Note 6 on pages 29 to 32 provides details of the source of all the transactions posted to the Account, apart from those involving the Revaluation Reserve.

|   | 2011/12 | 2012/13 |
|---|---------|---------|
|   | £000s   | £000s   |
| Balance at 1st April  | 20,273  | 17,348  |
| Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:  |         |         |
| Charges for depreciation and impairment of non-current assets   | (1,630) | (1,600) |
| Revaluation losses on Property, Plant and Equipment   | 0       | 0       |
| Amortisation of Intangible Assets   | (81)    | (69)    |
| Revenue Expenditure funded from Capital under Statute (REFCUS)  | (309)   | (194)   |
| Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement  | (2)     | 0       |
|   | (2,022) | (1,863) |
| Adjusting amount written out of the Revaluation Reserve   | 36      | 47      |
| Net written out amount of non-current assets consumed in the year   | (1,986) | (1,816) |
| Capital financing applied in the year:  |         |         |
| Use of Capital Receipts Reserve to finance new capital expenditure  | 263     | 224     |
| Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing Applications of grants to capital financing from the Capital Grants Unapplied | 435     | 679     |
| Account   | 127     | 0       |
| Statutory provision for the financing of capital investment charged against the General Fund  | 411     | 482     |
| Capital expenditure charged against the General Fund  | 0       | 0       |
|   | 1,236   | 1,385   |
| Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement Donated Assets credited to the Comprehensive Income and Expenditure                      | (2,561) | 188     |
| Statement   | 386     | 30      |
| Balance at 31st March   | 17,348  | 17,135  |

## NOTES TO THE FINANCIAL STATEMENTS

## 23. UNUSABLE RESERVES (Continued)

## **Pensions Reserve**

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits, and for funding benefits, in accordance with statutory provisions. The authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the authority makes employer's contributions to the pension fund, or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in benefits earned by past and current employees and the resources the authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

| _  |     |    |    |   |       |   |
|----|-----|----|----|---|-------|---|
| ва | ıan | ce | at | 1 | April | ı |

Actuarial gains or losses on pensions assets and liabilities

Reversal of items relating to benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement

Employer's pension contributions and direct payments to pensioners payable in the year

| 2012/13  | 2011/12  |
|----------|----------|
| £000s    | £000s    |
| (28,935) | (16,840) |
| 882      | (11,691) |
|          |          |
| (3,014)  | (2,233)  |
| 1,639    | 1,829    |
| (29,428) | (28,935) |

2012/13

2011/12

## **Balance at 31 March**

## **Deferred Capital Receipts Reserve**

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets, but for which cash settlement has yet to take place (mortgages). Under statutory arrangements, the authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

## **Balance at 1 April**

Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement

Transfer to the Capital Receipts Reserve on the receipt of cash

## **Balance at 31 March**

| 2012/13 | 2011/12 |
|---------|---------|
| £000s   | £000s   |
| 9       | 14      |
| 0       | 0       |
| (3)     | (5)     |
| 6       | 9       |

## 23. UNUSABLE RESERVES (Continued)

## **Collection Fund Adjustment Account**

The Collection Fund Adjustment Account manages the differences arising from the recognition of council tax income in the Comprehensive Income and Expenditure Statement as it falls due from council taxpayers, compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

## **Balance at 1 April**

Balance at 31 March

Amount by which council tax income credited to the Comprehensive Income and Expenditure Account is different from council tax income calculated for the year in accordance with statutory arrangements

## (9)(1) (46)(47)

2011/12

£000s

(37)

2012/13

£000s

(46)

## **Accumulated Absences Account**

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned, but not taken in the year, for example annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the account.

|   | 2011/12      | 2012/13      |
|---|--------------|--------------|
|   | £000s        | £000s        |
| Balance at 1 April  | (167)        | (159)        |
| Settlement or cancellation of accrual made at the end of the preceding year<br>Amounts accrued at the end of the current year   | 167<br>(159) | 159<br>(201) |
| Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements | 8            | (42)         |
| Balance at 31 March   | (159)        | (201)        |

## NOTES TO THE FINANCIAL STATEMENTS

| 24. | CASHFLOW STATEMENT - OPERATING ACTIVITIES  | 2011/12<br>£000s | 2012/13<br>£000s |
|-----|--|------------------|------------------|
|     | Net Surplus / (Deficit) on the Provision of Services per CIES on p23   | (3,881)          | (1,356)          |
|     | Adjustments to the net surplus / (deficit) on the Provision of Services for non-cash movements:  |                  |                  |
|     | Depreciation   | 1,630            | 1,573            |
|     | Impairment and downward revaluations   | 0                | 27               |
|     | Amortisation   | 81               | 70               |
|     | Increase / (Decrease) in revenue creditors   | (198)            | (205)            |
|     | (Increase) / Decrease in revenue debtors<br>(Increase) / Decrease in stocks and works in progress  | (422)<br>10      | 591<br>(24)      |
|     | Pension liability  | 404              | 1,375            |
|     | Carrying amount of non current assets sold   | 2                | 0                |
|     | Increase / (Decrease) in Collection Fund Adjustment Account  | 9                | 1                |
|     | Other non-cash items charged to net surplus/(deficit) on provision of services   | 1,613            | (785)            |
|     |  | 3,129            | 2,623            |
|     | Adjustments to the net surplus / (deficit) on the Provision of Services for items that are investing and financing activities:   |                  |                  |
|     | Proceeds from sales of property, plant and equipment, and other  |                  |                  |
|     | investment property receipts and payments  | (91)             | (322)            |
|     | Net Cashflow from Operating Activities per Cashflow Statement p26  | (843)            | 945              |
|     | Cash flows for operating activities include the following items:   | 2011/12          | 2012/13          |
|     | can remark the service of the servic | £000s            | £000s            |
|     | Interest Received  | (181)            | (201)            |
|     | Interest Paid  | 199              | 395              |
|     |  |                  |                  |
| 25. | CASHFLOW STATEMENT - INVESTING ACTIVITIES  | 2011/12          | 2012/13          |
|     |  | £000s            | £000s            |
|     | Purchase of property, plant and equipment, investment property and intangible assets   | (1,423)          | (1,246)          |
|     | Purchase of short-term and long-term investments   | (3,000)          | 0                |
|     | Other payments for investing activities  | (20)             | (1,009)          |
|     | Proceeds from sale of property, plant and equipment, investment property and intangible assets   | 281              | 100              |
|     | Other receipts from investing activities   | 59               | 107              |
|     | Capital grants   | 122              | 320              |
|     | Capital contributions  | 175              | 97               |
|     | Net Cashflows from Investing Activities per Cashflow Statement p26   | (3,806)          | (1,631)          |
| 26  | CASHFLOW STATEMENT - FINANCING ACTIVITIES  | 2011/12          | 2012/13          |
| _0. | SASIN 2011 STATEMENT THANKS ASTRONO  | £000s            | £000s            |
|     | Cash receipts of short and long-term borrowing   | 1,000            | 600              |
|     | Other receipts from financing activities   | 62               | 39               |
|     | Movement on Council Tax debtors with Preceptors  | 51               | (48)             |
|     | Movement on Non-Domestic Rate debtor with Central Government   | 1,674            | (121)            |
|     | Other payments for financing activities  | (57)             | (56)             |
|     | Net Cashflows from Financing Activities per Cashflow Statement p26   | 2,730            | 414              |

## NOTES TO THE FINANCIAL STATEMENTS

## 27. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

relating to employee benefits such as outstanding leave and post-employment benefits, which are based on payments of employee pension contributions rather than the as well as amortisation, are not recognised within the Portfolio analysis. Conversely, contributions to, and funding from, Earmarked Reserves are included in the Portfolio current cost of benefits accrued in the year. Furthermore, technical capital charges relating to impairment losses in excess of the balance on the Revaluation Reserve, analysis, but are not recognised in the Comprehensive Income and Expenditure Statement. The income and expenditure of the authority's Portfolios are shown in the Code of Practice. However, decisions about resource allocation are taken by Cabinet on the basis of budget reports analysed across Portfolios, which represent the The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting segments reported to Management. These reports are prepared on a different basis to the accounting policies used in the financial statements - in particular, costs table below.

In 2012/13 there was a restructuring of the Cabinet, which resulted in a reduction in the number of Portfolios and a re-mapping of some services. As a result of this, the 2011/12 comparatives have been restated to reflect the income and expenditure attributable within the new Portfolio model.

| 7  |           | 0 71111             |                       |             | 0 -:                  |                       | F                    |
|--|-----------|---------------------|-----------------------|-------------|-----------------------|-----------------------|----------------------|
| Z01Z/13 Statement  | Community | Health &<br>Housing | Housing Communication | Environment | Leisure & Development | Finance & Performance | l otal               |
|  | £000s     | £000s               | £0003                 | £0003       | £0003                 | £0003                 | £0003                |
| Fees, charges and other service income Government grants | (111)     | (2,433)<br>(34,392) | (607)<br>(518)        | (2,411)     | (3,476)               | (1,424)<br>(928)      | (10,462)<br>(35,894) |
| Total Income   | (111)     | (36,825)            | (1,125)               | (2,467)     | (3,476)               | (2,352)               | (46,356)             |
| Employee expenses  | 407       | 1,114               |                       | 3,450       | 3,344                 | 2                     | 12,628               |
| Other service expenses                                   | 912       | 35,933              |                       | 4,057       | 2,151                 |                       | 45,601               |
| Support service recharges                                | 442       | 732                 | (1,087)               | 40          | 885                   | (1,012)               | 0                    |
| Total Expenditure  | 1,761     | 37,779              | 2,520                 | 7,547       | 6,380                 | 2,242                 | 58,229               |
| Net Expenditure  | 1,650     | 954                 | 1,395                 | 5,080       | 2,904                 | (110)                 | 11,873               |

## NOTES TO THE FINANCIAL STATEMENTS

## 27. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

| 2011/12 Statement (Restated)                                | Community Development £000s | Health & Housing £000s | Health & Public Prot'n & Housing Communication £000s | Environment £000s | Leisure & Development £000s | Finance & Performance £000s | Total £000s         |
|---|-----------------------------|------------------------|--|-------------------|-----------------------------|-----------------------------|---------------------|
| Fees, charges and other service income<br>Government grants | (60)                        | (2,463)<br>(32,686)    | (298)  | (1,003)           | (3,021)                     | (3,073)                     | (9,918)<br>(33,784) |
| Total Income  | (74)                        | (35,149)               | (716)  | (1,025)           | (3,041)                     | (3,697)                     | (43,702)            |
| Employee expenses Other service expenses                    | 951                         | 1,178<br>34,164<br>566 | 1,913  | 3,489 2,808       | 3,752<br>1,840              | 2,474 2,402                 | 13,277              |
| Total Expenditure   | 1,819                       | 35,908                 |  | 6,431             | 6,084                       | 4,647                       | 57,142              |
| Net Expenditure   | 1,745                       | 759                    | 1,537  | 5,406             | 3,043                       | 056                         | 13,440              |

# Reconciliation of Portfolio Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of Portfolio income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

| 14,442           | 14,930           |
|------------------|------------------|
| 1,939            | 1,420            |
| 630              | 70               |
| 11,873           | 13,440           |
| 2012/13<br>£000s | 2011/12<br>£000s |

| Analysis      |  |
|---------------|--|
| Portfolio     |  |
| n the         |  |
| Expenditure i |  |
| Net           |  |

Amounts in the Comprehensive Income and Expenditure Statement but not reported to Management in the Portfolio Analysis:

Amounts included in the Portfolio Analysis but not included in the Comprehensive Income and **Expenditure Statement:** 

Cost of Services in the Comprehensive Income and Expenditure Statement (see page 23)

## NOTES TO THE FINANCIAL STATEMENTS

## 27. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

## Reconciliation to Subjective Analysis

This reconciliation shows how the figures in the analysis of portfolio income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement

| Ser      | Service  | Amounts                            | Amounts in                                  | Net Cost    | Corporate |  |
|----------|----------|------------------------------------|---|-------------|-----------|--|
| Analysis | ysis     | not reported<br>to Manage-<br>ment | Analysis but<br>not incl. in<br>CIES to COS | of Services | Amounts   |  |
| )3       | \$0003   | \$000 <del>3</del>                 | s000 <del>3</del>                           | £0003       | \$0003    |  |
| (10,     | (10,462) | (28)                               | 476   | (10,014)    | 0         |  |
|          | 0        | 0                                  | 261   | 261         | (261)     |  |
|          | 0        | 0                                  | 0   | 0           | (6,225)   |  |
|          | 0        | 0                                  | 0   | 0           | (6,019)   |  |
| (35,894) | (34)     | 0                                  | 841   | (35,053)    | (1,646)   |  |
|          | 0        | 0                                  | 0   | 0           | (2,691)   |  |
|          | 0        | 0                                  | 0   | 0           | (30)      |  |
|          | 0        | 0                                  | 107   | 107         | (292)     |  |
| (46,356) | (95      | (28)                               | 1,685                                       | (44,699)    | (17,167)  |  |
| 12,      | 12,628   | 612                                | 0   | 13,240      | 0         |  |
| 45,      | 45,601   | 0                                  | (1,162)                                     | 44,439      | 0         |  |
|          | 0        | 46                                 | 1,817                                       | 1,863       | 0         |  |
|          | 0        | 0                                  | (362)                                       | (362)       | 395       |  |
|          | 0        | 0                                  | 0   | 0           | 3,458     |  |
|          | 0        | 0                                  | (15)  | (12)        | 432       |  |
|          | 0        | 0                                  | (2)   | (2)         | 2         |  |
|          | 0        | 0                                  | 20  | 20          | (215)     |  |
|          | 0        | 0                                  | (6)   | (6)         | တ         |  |
| 58,      | 58,229   | 658                                | 254   | 59,141      | 4,081     |  |
|          |          |                                    |   |             |           |  |

(10,014)

£000s

Total

(6,225) (6,019) (36,699) (2,691)

(30)

13,240 44,439

(61,866)

1,863

3,458

(195)

1,356

(13,086)

14,442

1,939

630

11,873

(Surplus) or Deficit on the Provision of Services (page 23)

63,222

## NOTES TO THE FINANCIAL STATEMENTS

## 27. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS (Continued)

## Reconciliation to Subjective Analysis

| 2011/12 Statement (Restated)                              | Service  | Amounts                            | Amounts in                                   | Net Cost    | Corporate | Total    |
|---|----------|------------------------------------|--|-------------|-----------|----------|
|   | Analysis | not reported<br>to manage-<br>ment | Analysis but<br>not incl. in<br>CIES to NCOS | of Services | Amounts   |          |
|   | \$0003   | \$0003                             | \$0003                                       | £000s       | £0003     | £000s    |
| Fees, charges & other service income                      | (9,918)  | (202)                              | 434  | (9,686)     | (386)     | (10,072) |
| Interest & other Investment Income                        | 0        | 0                                  | 163  | 163         | (163)     | 0        |
| Income from Council Tax                                   | 0        | 0                                  | 0  | 0           | (2,900)   | (2,900)  |
| Non Domestic Rates from Pool                              | 0        | 0                                  | 0  | 0           | (5,312)   | (5,312)  |
| Government Grants & Contributions                         | (33,784) | 0                                  | 142  | (33,642)    | (2,808)   | (36,450) |
| Pensions Return on Assets (IAS 19)                        | 0        | 0                                  | 0  | 0           | (3,156)   | (3,156)  |
| Investment Property income and gains on fair value        | 0        | 0                                  | 59   | 59          | (69)      | 0        |
| Total Income  | (43,702) | (202)                              | 798  | (43,106)    | (17,784)  | (068'09) |
| Employee expenses   | 13,277   | 70                                 | 0  | 13,347      | 0         | 13,347   |
| Other service expenses                                    | 43,865   | 202                                | (984)  | 43,083      | 0         | 43,083   |
| Depreciation, amortisaton and impairment                  | 0        | 0                                  | 2,020  | 2,020       | 0         | 2,020    |
| Interest payments   | 0        | 0                                  | (380)  | (380)       | 380       | 0        |
| Pensions Interest Costs (IAS19)                           | 0        | 0                                  | 0  | 0           | 3,482     | 3,482    |
| Precepts and Levies                                       | 0        | 0                                  | (11)   | (11)        | 345       | 328      |
| Payments to Housing Capital Receipts Pool                 | 0        | 0                                  | (2)  | (2)         | 7         | 0        |
| Net (Gain)/Loss on disposal of fixed assets               | 0        | 0                                  | 2  | 2           | (22)      | (20)     |
| Investments Property expenditure and losses on fair value | 0        | 0                                  | (20)   | (20)        | 2,581     | 2,561    |
| Total Expenditure   | 57,142   | 272                                | 622  | 58,036      | 6,735     | 64,771   |

3,881

(11,049)

14,930

1,420

20

13,440

(Surplus) or Deficit on the Provision of Services (page 23)

54

## 28. ACQUIRED AND DISCONTINUED OPERATIONS

The Council had no acquired or discontinued operations during 2012/13.

## 29. TRADING OPERATIONS

Trading units operate in a commercial environment, generating income from other parts of the council, or from other organisations. Trading operations are incorporated into the Comprehensive Income and Expenditure Statement. The only such operation undertaken by the Council is Building Control.

|  | 2011/12 | 2012/13 |
|--|---------|---------|
|  | £000s   | £000s   |
| Turnover   | (143)   | (146)   |
| Expenditure  | 259     | 165     |
| (Surplus)/Deficit to Cost of Services on CIES                            | 116     | 19      |
| Adjustments between accounting basis and funding basis under regulations | 0       | (10)    |
| (Surplus)/Deficit transferred to Earmarked Reserve/General Fund Balance  | 116     | 9       |
| Accumulated (Surplus)/Deficit on Reserve/General Fund Balance            | 107     | 116     |

The over-riding accounting objective of the Building Regulations chargeable service, taking one year with another, is that the charges levied as nearly as possible equate to the costs incurred. In future years, the objective will be to generate surpluses in order to gradually return to a break-even position on the accumulated Surplus/Deficit.

## 30. AGENCY SERVICES

Nottinghamshire County Council provides off-street and on-street parking enforcement services on behalf of Gedling Borough Council, on an agency basis. For the financial year ended 31 March 2013, income collected on behalf of Gedling Borough Council was £229,332 and total expenditure was £198,996. Of the surplus of £30,336, £13,443 has been retained by Nottinghamshire County Council to spend on Gedling's behalf as Transport Authority, and the remaining £16,893 has been recorded as a debtor in the 2012/13 accounts pending its payment by the County Council. All the figures have been fully reflected in Gedling Borough Council's accounts, the Council being the Principal party in the parking agreement. For comparison purposes, the position at 31 March 2012 was a creditor, with £48,116 being due to Nottinghamshire County Council.

In a departure from the Accounting Code of Practice, the income for parking enforcement has been accounted for on a cash basis, rather than an accruals basis, due to the nature and timing of the transactions. There is no material impact from this treatment.

The Council has no other formal agency arrangements in place. Shared Service arrangements for Payroll were provided in 2012/13 and 2011/12 for Gedling Council for Voluntary Service, and for Rushcliffe Borough Council. Rushcliffe in turn provided a Shared Service for Procurement to Gedling Borough Council during both 2012/13 and 2011/12, and an Estates service until November 2012 when the function was taken back in-house. No management fees are applicable under these arrangements, and no surpluses or deficits are generated,

## 31. POOLED BUDGETS

Pooled Funds are not legal entities. The partners in a pool will nominate one partner to be the "host" to the pool. The host has responsibility for the administration of the pool, and is required to produce a memorandum account of the activity of the pool. Disclosure of an authority's involvement in a pooled budget is required for a proper understanding of its accounts.

## South Nottinghamshire Community Safety Partnership

The South Nottinghamshire Community Safety Partnership (SNCSP) is a joint working arrangement between Broxtowe, Gedling and Rushcliffe Borough Councils and other agencies including Nottinghamshire Police designed to address crime and disorder issues across the three council areas.

## NOTES TO THE FINANCIAL STATEMENTS

## 31. POOLED BUDGETS (Continued)

As fellow members of the SNCSP, Gedling and Rushcliffe Borough Councils agreed in 2009/10 to transfer their external crime and disorder funding to Broxtowe as "host" authority, for administration. This covers both revenue and capital funding and is intended to promote more effective financial management of these funds. The spending plans associated with these funds are approved and monitored by the SNCSP Strategic Group.

Total revenue expenditure attributable to Gedling Borough Council amounted to £70,612 in 2012/13 and was funded by grants of £2,119 from the Home Office, £58,023 from Nottinghamshire County Council, £3,000 from Nottinghamshire Fire and Rescue Service, and £7,470 from Nottinghamshire Police. Capital expenditure in 2012/13 totalled £2,000 and was funded by grant from the Home Office.

All transactions relating to SNCSP are recorded in Broxtowe Borough Council's accounts.

## **Choice Based Lettings**

"Choice Based Lettings" is a partnership project between Broxtowe, Gedling and Rushcliffe Borough Councils that allows applicants for social housing to apply for available vacancies which are advertised widely. Rushcliffe Borough Council was appointed as the "host" authority for the implementation of this scheme and received a grant from the Department for Communities and Local Government (CLG) and contributions from the other two authorities towards the total cost accordingly. Following discussion between the three authorities, it was agreed that Broxtowe Borough Council would become the "host" authority for the ongoing management of the scheme, and formal approval was received from CLG on 11 November 2008.

Total expenditure on this scheme amounted to £53,261 in 2012/13, of which capital expenditure was £10,635 and revenue expenditure was £42,626. This was met by funding from housing providers who advertise properties on the Choice Based Lettings website.

All transactions relating to Choice Based Lettings are recorded in Broxtowe Borough Council's accounts.

## 32. MEMBERS' ALLOWANCES

Payments to members are made under the Local Authorities (Members Allowances) (England) Regulations 2003, which provide for the circumstances in which allowances are payable to members, and to the maximum amounts payable in respect of certain allowances. The regulations include a requirement for authorities to make public their scheme for members' allowances, and to disclose annually the amounts paid under such a scheme. The council fulfils this requirement by the placement of a suitable advertisement in the local newspaper. Under the council's scheme, a Basic allowance is paid to each member, together with relevant Special Responsibility allowances. There is also provision for the payment of car allowances, plus public transport, conference and subsistence expenses.

The authority paid the following amounts to members of the council during the year.

## **Allowances:**

Basic

Special Responsibility

## **Expenses:**

Car mileage and public transport Conferences and subsistence

| 2012/13 | 2011/12 |
|---------|---------|
| £000s   | £000s   |
|         |         |
| 404     | 104     |
| 184     | 184     |
| 93      | 99      |
|         |         |
|         |         |
| 8       | 5       |
| 7       | 5       |
| '       |         |
| 000     | 000     |
| 292     | 293     |

## 33. OFFICERS' REMUNERATION

Regulation 4 of the Accounts and Audit (Amendment No.2) (England) Regulations 2009 introduced disclosure requirements for the remuneration of senior staff in Local Authorities, in order to provide greater transparency and accountability to local taxpayers in respect of the total remuneration package for the senior team charged with the stewardship of the Council.

Remuneration is defined as amounts payable to or receivable by a person, and includes salary, expenses, and the estimated monetary value of non-cash benefits, ie. "benefits in kind". Remuneration <u>excludes</u> employer's pension contributions. Salary represents the amount received under a contract of employment for services rendered. Senior staff are defined as those in receipt of a salary of £50,000 or more.

The authority's employees receiving more than £50,000 "remuneration" for the year (excluding employer's pension contributions) are analysed, by band, below:

| Number of Employees in each Remuneration Band: (excluding employer pension contributions) | 2011/12<br>Number | 2012/13<br>Number |
|---|-------------------|-------------------|
| £50,000 to £54,999  | 0                 | 1                 |
| £55,000 to £59,999  | 0                 | 0                 |
| £60,000 to £64,999  | 2                 | 1                 |
| £65,000 to £69,999  | 0                 | 0                 |
| £70,000 to £74,999  | 1                 | 5                 |
| £75,000 to £79,999  | 2                 | 0                 |
| £80,000 to £84,999  | 0                 | 0                 |
| £85,000 to £89,999  | 1                 | 0                 |
| £90,000 to £94,999  | 0                 | 0                 |
| £95,000 to 99,999   | 1                 | 1                 |
| 100,000 to 104,999  | 0                 | 0                 |
| Total number of employees whose remuneration exceeds £50,000                              | 7                 | 8                 |

There is also a requirement to disclose by job title the individual remuneration for senior employees whose <u>basic</u> salary is £50,000 or more, but less than £150,000. Any staff in receipt of salaries of £150,000 or more are required to be identified by name, however this does not apply at Gedling Borough Council as no employee is paid a salary at this level. For these officers it is also a requirement that employer pension contributions be disclosed.

The remuneration paid to the Authority's senior employees in 2012/13 and 2011/12 is detailed in the table below.

## 33. OFFICERS' REMUNERATION (Continued)

| Individual Posts in                            | Salary,  | Exps     | Benefits | Comp'n    | Total exc | Employer | Total   |
|--|----------|----------|----------|-----------|-----------|----------|---------|
| receipt of a basic salary                      | Fees &   | All'wces | in Kind  | for loss  | Pension   | Pension  |         |
| exceeding £50,000:                             | All'wces |          |          | of Office | Contribs  | Contribs |         |
| <u>2012/13</u>                                 |          |          |          |           |           |          |         |
| Chief Executive                                | 98,334   | 567      | 91       | 0         | 98,992    | 17,897   | 116,889 |
| Corporate Director                             | 73,125   | 238      | 38       | 0         | 73,401    | 13,309   | 86,710  |
| Corporate Director                             | 70,625   | 333      | 53       | 0         | 71,011    | 12,854   | 83,865  |
| Corporate Director                             | 70,524   | 727      | 116      | 0         | 71,367    | 0        | 71,367  |
| Corporate Director<br>Service Mgr-Planning &   | 70,524   | 30       | 5        | 0         | 70,559    | 12,835   | 83,394  |
| Economic Development Council Solicitor &       | 60,474   | 95       | 15       | 0         | 60,584    | 11,006   | 71,590  |
| Monitoring Officer                             | 51,981   | 55       | 9        | 0         | 52,045    | 9,461    | 61,506  |
| <u>2011/12</u>                                 |          |          |          |           |           |          |         |
| Posts in New Structure                         |          |          |          |           |           |          |         |
| Chief Executive                                | 95,468   | 174      | 518      | 0         | 96,160    | 17,375   | 113,535 |
| Corporate Director                             | 73,504   | 155      | 469      | 0         | 74,128    | 13,378   | 87,506  |
| Corporate Director                             | 63,650   | 97       | 487      | 0         | 64,234    | 0        | 64,234  |
| Corporate Director                             | 14,677   | 71       | 11       | 0         | 14,759    | 0        | 14,759  |
| Corporate Director<br>Service Mgr-Planning &   | 18,278   | 0        | 0        | 0         | 18,278    | 2,671    | 20,949  |
| Economic Development                           |          |          |          |           |           |          |         |
| (ex Head of Plg &Env)                          | 61,534   | 172      | 479      | 0         | 62,185    | 11,199   | 73,384  |
| Posts in Previous                              |          |          |          |           |           |          |         |
| Structure (now deleted)                        |          |          |          |           |           |          |         |
| Head of Democratic &                           | 05.004   | ا        | 044      | 20.042    | CE 040    | 2 222    | CO 400  |
| Community Services                             | 25,864   | 0        | 241      | 38,943    | 65,048    | 3,080    | 68,128  |
| Head of Leisure Servs.                         | 84,595   | 309      | 485      | 75,445    | 160,834   | 8,399    | 169,233 |
| Head of Direct Servs.  Head of Customer Servs. | 78,031   | 407      | 464      | 57,824    | 136,726   | 8,399    | 145,125 |
| & Organisational Devel.                        | 76,290   | 145      | 480      | 73,207    | 150,122   | 6,021    | 156,143 |

The Head of Democratic & Community Services left the authority on 30 June 2011.

The Heads of Leisure Services and Direct Services left the authority on 31 December 2011.

The Head of Customer Services and Organisational Development left the authority on 14 October 2011.

Two of the new Corporate Directors commenced employment with the Council on 16 January 2012.

Further details in respect of termination benefits are given in note 40 on page 64.

## 34. AUDIT COSTS

The Code of Practice on Local Authority Accounting requires the disclosure of fees payable to the Audit Commission in respect of external audit and inspection.

The authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections, and to non-audit services provided by the authority's external auditors.

Audit Services carried out by the appointed auditor Rebate of Charges Grant Certification National Fraud Initiative

| 2011/12 | 2012/13 |
|---------|---------|
| £       | £       |
| 93,100  | 55,860  |
| (7,440) | (4,900) |
| 27,085  | 46,522  |
| 1,150   | 1,150   |
| 113,895 | 98,632  |

## **Total Audit Fees**

Following the outsourcing of the Audit Commission's audit practice, Gedling's external audit services are now provided by KPMG. The reduction in cost reflects a risk-based approach to audit planning.

Since the agreement of fees for 2012/13, the Audit Commission has agreed a revised structure and a business model that focuses on core functions for the period until its planned closure. These arrangements have enabled further cost saving to be made and a rebate of charges has been returned to local authorities.

## NOTES TO THE FINANCIAL STATEMENTS

## 35. GRANT INCOME

The authority credited the following grants and contributions to the Comprehensive Income and Expenditure Statement (CIES):

| experialiture Statement (CIES).                                   | 2011/12  | 2012/13  |
|---|----------|----------|
|   | £000s    | £000s    |
| Credited to Taxation and Non-Specific Grant Income:               |          |          |
| Revenue Support Grant   | (1,642)  | (116)    |
| New Homes Bonus   | (400)    | (689)    |
| Council Tax Freeze Grant  | (139)    | (139)    |
| New Burdens Grant   | 0        | (13)     |
| Local Area Agreement Performance Reward                           | (82)     | 0        |
| Non Ring-fenced Grants shown on CIES p23                          | (2,263)  | (957)    |
| Capital Grants and Contributions shown on CIES p23                | (545)    | (689)    |
| Donated Assets shown on CIES p23                                  | (386)    | (30)     |
| Total Non Ring-fenced Grants included in CIES                     | (3,194)  | (1,676)  |
| Credited to Services:   |          |          |
| Housing and Council Tax Benefits                                  | (32,598) | (34,314) |
| Grants for Revenue Expenditure funded from Capital                | (417)    | (554)    |
| Homelessness  | (78)     | (78)     |
| Council Tax   | 0        | (84)     |
| Private Sector Housing  | 0        | (20)     |
| Business Rates  | (3)      | (2)      |
| Food Health & Safety  | 0        | (1)      |
| Clinical Commissioning Group Contribution to Building Alterations | (130)    | 0        |
| Repossession Prevention Grant                                     | (30)     | 0        |
| Lottery Funding   | (26)     | 0        |
| Neighbourhood Planning Frontrunners Scheme                        | (20)     | 0        |
| Safer and Stronger Communities and Anti Social Behaviour          | (15)     | 0        |
| Total Grants credited to Services                                 | (33,317) | (35,053) |
| Total Grants  | (36,511) | (36,729) |

The authority has received a number of grants and contributions that have yet to be recognised as income, since they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at year-end for capital and revenue are as follows:

|                                | 2011/12 | 2012/13 |
|--------------------------------|---------|---------|
| <u>Capital</u>                 | £000s   | £000s   |
| Travellers' sites grant        | (646)   | (646)   |
| Other grants and contributions | (561)   | (442)   |
|                                | (1,207) | (1,088) |
| Revenue                        |         |         |
| S106 Grants                    | (141)   | (92)    |
| Other grants and contributions | (1)     | (1)     |
|                                | (142)   | (93)    |

## 36. RELATED PARTIES

In accordance with IAS24, the Council is required to disclose material transactions with related parties, ie. bodies or individuals that have the potential to control or influence the Council, or be influenced by the Council. Disclosure of these transactions allows readers of the accounts to assess the extent to which the Council might have been constrained in its ability to operate independently, or might have secured the means to limit another party's ability to bargain freely with the Council.

## **Central Government**

The UK Central Government has significant influence over the Council's general operations, being responsible for providing the statutory framework within which the Council operates, providing the majority of its funding in the form of grants, and prescribing the terms of many of the transactions that the Council has with other parties (eg. council tax bills, housing benefits etc). Grants received from government departments are set out in note 35 on page 60. Grants received in advance at 31 March 2013 are also included in note 35 on page 60.

### **Members**

Elected members of the council, and potentially close members of their families, exert direct control over the Council's financial and operating policies and as such must be identified as related parties. The statutory disclosure requirements in respect of members allowances are satisfied by note 32 on page 56. The aggregation option for individual transactions has been taken on the basis that the council is satisfied that all the transactions entered into have been concluded in accordance with its procedures for preventing undue influence.

## Officers

Officers on the Council's Senior Leadership Team (SLT), and the closest members of their families, have the potential to significantly influence the policies of the Council, however this is limited by the Scheme of Delegation. During 2012/13 no interests were declared by members of SLT and the statutory disclosure requirements in respect of officer remuneration are satisfied by note 33 on pages 57 to 58.

## **Other Public Bodies**

The council has pooled budget arrangements with Rushcliffe and Broxtowe Borough Councils. Details of these are given at note 31 on pages 55 to 56.

## The Council's procedure for obtaining information in respect of related parties

Letters were sent to all elected members, members of the Senior Leadership Team and to the deputy S151 and Monitoring Officers, explaining the requirements of IAS24, and seeking declarations to assist compliance with the standard. The information provided has been used in the preparation of the disclosures below. Details of outstanding debtors and creditors in respect of related parties are included within notes 18 and 20 on pages 44 and 45 respectively. The Council also maintains a register of members' interests, together with a record of interests declared at Cabinet and Council meetings.

Most transactions with related parties are disclosed elsewhere in the Statement of Accounts, as indicated above, however material transactions not otherwise disclosed are set out in the table below. Material transactions are generally defined as those over £10,000, however, consideration is also given to "the surrounding circumstances", ie. a transaction that is not material to the Council may well be material to the related party.

## 36. RELATED PARTIES (Continued)

| Organisation/Body                       | Nature of relationship                        | Receipts | Payments |
|---|---|----------|----------|
|   |   | £000s    | £000s    |
| Citizens' Advice Bureau                 | GBC elected member is a Trustee               | 0        | 40       |
| Derwent Living                          | GBC elected member is a Director              | 0        | 17       |
| Gedling CVS                             | GBC elected member is a Trustee               | (2)      | 30       |
| Gedling Homes                           | GBC elected member is a Director              | (220)    | 0        |
| Local Government Association            | GBC elected member is on the Board            | 0        | 16       |
| Mapperley Golf Club                     | GBC elected members have management interests | (61)     | o        |
| Newstead Miners Welfare                 | GBC elected members are on                    |          |          |
|   | management committee                          | 0        | 11       |
| NHS Trust                               | GBC elected member is a Trust member          | (92)     | 0        |
| Nottinghamshire Rural Community Council | Elected member is a Trustee                   | 0        | 11       |
| Other Local Authorities                 | Material employee relationships               | (331)    | 787      |
| Parish Council grant aid                | GBC elected members on parish councils        | (331)    | 87       |
| i anon council grant ald                | and elected members on ballon controls        | U        | 01       |

## 37. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets used by the authority, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the authority that has yet to be financed. The CFR is analysed in the second part of this note.

2011/12

2012/13

|   | 2011/12 | 2012/13 |
|---|---------|---------|
|   | £000s   | £000s   |
| Opening Capital Financing Requirement (CFR)                         | 9,779   | 10,197  |
| Additions:  |         |         |
| Property, Plant & Equipment (note 9)                                | 1,301   | 1,447   |
| Investment properties (note 10)                                     | 0       | 0       |
| Intangible assets (note 11)   | 48      | 7       |
| Revenue expenditure funded from capital under statute (REFCUS)      | 726     | 728     |
| Long Term Debtor - Local Authority Mortgage Scheme                  | 0       | 1,000   |
| Total Capital Investment  | 2,075   | 3,182   |
| Financing:  |         |         |
| Capital receipts  | (263)   | (224)   |
| Government Grants   | (710)   | (957)   |
| Other Contributions   | (268)   | (275)   |
| Minimum Revenue Provision (MRP)                                     | (416)   | (487)   |
| Total Sources of Finance  | (1,657) | (1,943) |
| Closing Capital Financing Requirement (CFR)                         | 10,197  | 11,436  |
| Explanation of movements in the year:                               |         |         |
| Increase in underlying need to borrow - Supported by Government     |         |         |
| financial assistance  | 0       | 0       |
| Increase in underlying need to borrow - Not supported by Government |         | 4.000   |
| financial assistance  | 418     | 1,239   |
| Increase/(Decrease) in Capital Financing Requirement (CFR)          | 418     | 1,239   |

## 38. LEASES

## (i) Disclosures by Gedling BC as Lessee

The Council operates a de-minimis level of £5,000 in recognising and valuing assets acquired under finance leases. There were no leased assets in excess of this level to disclose at 31 March 2013.

The Council currently has four properties acquired under operating leases, used for homelessness purposes. Lease rentals of £15,237 have been charged to the Comprehensive Income and Expenditure Statement. All the leases include cancellation clauses, and accordingly no further disclosures are required.

## (ii) Disclosures by Gedling BC as Lessor

The Council has granted leases in respect of Business Units at Newstead and Calverton, plus a small number of other properties. Rentals receivable under existing leases amounted to £241,234 in 2012/13 (£275,957 in 2011/12). All leases are operating leases, granted with cancellation clauses, therefore no further disclosures are required.

## NOTES TO THE FINANCIAL STATEMENTS

## 39. IMPAIRMENT LOSSES

No impairment losses were recognised during 2012/13. In 2011/12, losses totalling £2.561m were recognised, most significantly £2.406m in respect of Development Land at Teal Close due to reduced market prices for larger development sites, and £0.109m in respect of Bestwood Lodge Hotel following the outcome of an independent rent review which reduced rent levels.

## **40. TERMINATION BENEFITS**

Termination benefits are payable as a result of either the Council's decision to terminate an employee's employment before the normal retirement age, or an employee's decision to accept voluntary redundancy in exchange for those benefits. Voluntary early retirement does not represent a termination benefit, being instead a "post employment benefit".

No compulsory redundancies were made during 2012/13. There was one voluntary redundancy, and one early retirement on the grounds of the efficiency of the service was agreed, incurring total liabilities of £86,947. Whilst the early retirement commitment was made in 2012/13 and the liability recognised, the departure of the officer will not take place until 2013/14.

The comparative figures in the table below show that the authority terminated the contracts of a number of employees during 2011/12, incurring total liabilities of £567,541. Of this, £75,445 was paid to the Head of Leisure Services, £57,824 to the Head of Direct Services, £73,207 to the Head of Customer Services and Organisational Development, and £38,943 to the Head of Democratic and Community Services, in the form of compensation for loss of office (see note 34). Payments relating to enhanced pension benefits were also made to these employees, totalling £58,159. The remaining £263,963 in compensation and pension enhancements was paid to a further five officers made redundant as part of a restructuring and rationalisation of services.

£0 to £80,000 £80,001 to £100,000

| Nι                          | ımber of | N                             | umber of | mber of Total number of |           | Total cost of |         |
|-----------------------------|----------|-------------------------------|----------|-------------------------|-----------|---------------|---------|
| Compulsory other departures |          | exit packages                 |          | exit packages           |           |               |         |
| Redundancies                |          | s agreed in year by cost-band |          | in eac                  | ch band £ |               |         |
| 2011/12                     | 2012/13  | 2011/12                       | 2012/13  | 2011/12                 | 2012/13   | 2011/12       | 2012/13 |
| 3                           | 0        | 3                             | 2        | 6                       | 2         | 298,027       | 86,947  |
| 0                           | 0        | 3                             | 0        | 3                       | 0         | 269,514       | 0       |
| 3                           | 0        | 6                             | 2        | 9                       | 2         | 567,541       | 86,947  |

## 41. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME

## (i) Participation in the Pension Scheme:

As part of the terms and conditions of employment for its officers, the council makes contributions towards the cost of post employment (retirement) benefits. Although these benefits will not actually be payable until employees retire, the authority has a commitment to make the payments that need to be disclosed at the time that employees earn their future entitlement.

The Council participates in the Local Government Pension Scheme administered by Nottinghamshire County Council, which is a funded defined benefit final salary scheme with index linked benefits. The authority and employees both pay contributions into a fund at a rate intended to balance the pensions liabilities with investment assets. The LGPS is contracted out of the State Second Pension scheme.

In addition, the authority has made arrangements for the payment of added years benefits to certain retired employees, outside the provisions of the scheme. This is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made, however there are no investment assets built up to meet these pension liabilities. Cash therefore has to be generated to meet actual pensions payments as they eventually fall due.

## 41. POST-EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME

## (ii) Explanation of terms:

Movements on pensions assets and liabilities are analysed into the following constituents:

**Current service cost** - the increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

**Past service cost** - the increase in the present value of scheme liabilities related to employee service in prior periods, resulting from the improvement of benefits in the current period, for example, the grant of early retirement with added years of service.

**Interest cost** - the expected increase during the year in the present value of liabilities because the benefits are one year nearer to settlement. For accounting years beginning on or after 1 January 2013, the interest cost and expected rate of return will be replaced with a single net interest cost, which will effectively set the expected return equal to the IAS19 discount rate.

**Expected rate of return on assets** - the average rate of return expected on the actual assets held in the pension scheme. As above, for accounting years beginning on or after 1 January 2013, the expected return on assets and the interest cost will be replaced with a single net interest cost, which will effectively set the expected return equal to the IAS19 discount rate.

**Actuarial gains and losses** - changes that arise because events have not coincided with actuarial assumptions made at the last scheme valuation, or the assumptions have changed.

**Contributions by scheme participants** - the increase in scheme liabilities and assets due to payments into the scheme by employees.

**Contributions by employer** - the increase in scheme assets due to payments into the scheme by the employer to reduce scheme liabilities.

**Settlements and curtailments** - changes in liabilities relating respectively to actions that relieve the employer of primary responsibility for a pension obligation, or events that reduce the future service of employees.

Benefits paid - payments to discharge liabilities directly to pensioners.

## (iii) Transactions relating to post-employment benefits:

Pensions are accounted for in accordance with IAS19. The cost of retirement benefits are recognised in the Cost of Services in the Comprehensive Income and Expenditure Statement (page 23) when they are earned by employees, rather than when they are eventually paid as pensions. However, the charge the Council is required to make against Council Tax is based on the cash payable in the year, therefore the real cost of post employment (retirement) benefits is reversed out of the General Fund via the Movement in Reserves Statement (page 22). Transactions affecting the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement are shown below.

## 41. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (continued)

|  | 2011/12 | 2012/13 |
|--|---------|---------|
|  | £000s   | £000s   |
| Comprehensive Income and Expenditure Statement (CIES):                         |         |         |
| Cost of Services:  |         |         |
| Current Service Cost   | 1,766   | 2,209   |
| Past Service Cost  | 141     | 38      |
| Past Service (Gain)/Loss   | 0       | 0       |
| Financing & Investment Income & Expenditure:                                   |         |         |
| Interest Cost  | 3,482   | 3,458   |
| Expected Return on Assets  | (3,156) | (2,691) |
| Total Post Employment benefits charged to the Surplus or Deficit on the        |         |         |
| Provision of Services  | 2,233   | 3,014   |
| Actuarial (gains) and losses (see Comprehensive Income and                     |         |         |
| Expenditure Statement on page 23)  | 11,691  | (882)   |
| Total Post Employment benefits charged to the Comprehensive Income and         |         |         |
| Expenditure Statement  | 13,924  | 2,132   |
| Movement in Reserves Statement:  |         |         |
| Reversal of net charges made to the Surplus or Deficit on the Provision of     |         |         |
| Services for post-employment benefits in accordance with the Code (see note 6) | (2,233) | (3,014) |
|  |         |         |
| Actual amount charged against the General Fund Balance for pensions in         |         |         |
| the year:  |         |         |
| Employer's contributions payable to the scheme                                 | 1,541   | 1,504   |
| Discretionary payments (added years, pension strain etc)                       | 288     | 135     |
|  | 1,829   | 1,639   |

The cumulative amounts of actuarial gains and losses from 1 April 2005 recognised in the Comprehensive Income and Expenditure Statement to 31 March 2013 total a net loss of £8,518,000.

The International Accounting Standards Board have published a final version of the revised IAS19 standard, which will apply to accounting periods beginning after 1 January 2013. For Gedling Borough Council this will be the financial year commencing 1 April 2013.

The main change is the removal of the "expected return on assets", to be replaced by a net interest charge comprising interest income on assets and interest expense on liabilities. Both are calculated with reference to the discount rate. A labelling change will see Current Service Cost and Past Service Cost combined and renamed "Service Cost". Where relevant service cost will also include curtailments and settlements. Administration expenses will be accounted for in the profit and loss charge, where previously it was accounted for as a deduction to the expected return on assets.

As the above changes are effective for periods beginning 1 January 2013, they do not affect the disclosure notes for 2012/13. However, it has been noted that auditors will expect to see a disclosure of the impact of the revised IAS19 standard had it been applied to 2012/13. Accordingly, the table below is given in compliance with this expectation.

## NOTES TO THE FINANCIAL STATEMENTS

## 41. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (continued)

| Comprehensive Income and Expenditure Statement (CIES) entries (if the revised IAS19 standard was adopted) | 2012/13<br>£000s |
|---|------------------|
| Service Cost  | 2,209            |
| Net interest on the defined liability (asset)   | 1,294            |
| Administration expenses   | 5                |
| Total Post Employment benefits charged to the Surplus or Deficit on the                                   |                  |
| Provision of Services   | 3,508            |

## (iv) Assets and Liabilities in relation to Post-Employment benefits:

| Reconciliation of the Present Value of the Scheme Liabilities: | 2011/12<br>£000s | 2012/13<br>£000s |
|--|------------------|------------------|
| Opening Defined Benefit Obligation                             | 63,656           | 76,143           |
| Current service cost   | 1,766            | 2,209            |
| Interest Cost  | 3,482            | 3,458            |
| Actuarial Losses and (Gains)                                   | 9,653            | 3,711            |
| Estimated Benefits Paid (net of transfers in)                  | (2,961)          | (2,355)          |
| Past Service Cost  | 141              | 38               |
| Past Service Gain  | 0                | 0                |
| Contributions by Scheme Participants                           | 537              | 519              |
| Unfunded Pension Payments                                      | (131)            | (135)            |
| Closing Defined Benefit Obligation                             | 76,143           | 83,588           |

| Reconciliation of the Fair Value of the Scheme Assets: | 2011/12<br>£000s | 2012/13<br>£000s |
|--|------------------|------------------|
| Opening Fair Value of Scheme Assets                    | 46,816           | 47,208           |
| Expected Return on Scheme Assets                       | 3,156            | 2,691            |
| Actuarial Gains and (Losses)                           | (2,038)          | 4,593            |
| Contributions by Employer including Unfunded Benefits  | 1,829            | 1,639            |
| Contributions by Scheme Participants                   | 537              | 519              |
| Estimated Benefits paid including Unfunded Benefits    | (3,092)          | (2,490)          |
| Closing Fair Value of Scheme Assets                    | 47,208           | 54,160           |

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying current investment policy. Expected yields on fixed interest investments are based on gross redemption yields at the Balance Sheet date. Expected returns on equity investments reflect long term real rates of return experienced in the respective markets. The actual return on scheme assets in the year was £7,283,000 (£1,117,000 in 2011/12).

## 41. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (continued)

| Scheme History:                                    | 2008/09<br>£000s | 2009/10<br>£000s | 2010/11<br>£000s | 2011/12<br>£000s | 2012/13<br>£000s |
|--|------------------|------------------|------------------|------------------|------------------|
| LGPS Funded Scheme                                 | 50,872           | 77,849           | 62,036           | 74,351           | 81,735           |
| Discretionary Unfunded Benefits                    | 1,784            | 2,013            | 1,620            | 1,792            | 1,853            |
| Present value of liabilities                       | 52,656           | 79,862           | 63,656           | 76,143           | 83,588           |
| Fair Value of Assets-LGPS Funded Scheme            | (31,664)         | (42,328)         | (46,816)         | (47,208)         | (54,160)         |
| Net Deficit  | 20,992           | 37,534           | 16,840           | 28,935           | 29,428           |
| LGPS Funded Scheme Discretionary Unfunded Benefits | 19,208<br>1,784  | 35,521<br>2,013  | 15,220<br>1,620  | 27,143<br>1,792  | 27,575<br>1,853  |
| Total  | 20,992           | 37,534           | 16,840           | 28,935           | 29,428           |

The liabilities show the underlying commitments that the authority has in the long run to pay postemployment (retirement) benefits.

The net pension liability of £29.428m has a substantial impact on the net worth of the authority, as recorded in the Balance Sheet, reducing it by 113%. However, statutory arrangements for funding the deficit means that the financial position of the authority remains healthy. The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (ie. before payments fall due), as assessed by the actuary, therefore finance is only required to be raised to cover discretionary benefits when the pensions are actually paid.

The actuary's estimate of the total contributions expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2014 amount to £1.503m. Service cost is estimated to be £2.374m, net interest on the defined liability £1.289m, and administration expenses £5,000. Expected contributions for discretionary benefits are £134,400, as per the Council's own budget for 2013/14. In addition, pension strain of £38,217 committed in 2012/13 will be payable upon the departure of the officer in 2013/14.

## (v) Basis for estimating Assets and Liabilities:

Liabilities have been assessed an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. Both the LGPS and the Discretionary Benefit liabilities have been assessed by Barnett Waddingham Ltd. Actuaries, an independent firm of actuaries. No differentiation has been made between the two schemes in terms of assumptions. Estimates for the pension fund are based on the latest full valuation of the scheme at 31 March 2010.

The principal assumptions used by the actuary are as follows:

| Analysis of Assets by asset class                 | 2010/11<br>£000s | 2011/12<br>£000s |        |
|---|------------------|------------------|--------|
| Equities  | 34,175           | 33,046           | 39,537 |
| Gilts   | 3,277            | 3,305            | 3,791  |
| Other Bonds                                       | 1,873            | 2,360            | 3,250  |
| Property  | 5,618            | 6,609            | 6,499  |
| Cash  | 1,873            | 1,888            | 1,083  |
| Total assets allocated to Gedling Borough Council | 46,816           | 47,208           | 54,160 |

## NOTES TO THE FINANCIAL STATEMENTS

## 41. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (continued)

Historically the expected return on assets is based on the long-term future expected investment return for each asset class at the beginning of the period, ie. as at 1 April 2012 for the year to 31 March 2013. The returns on gilts and other bonds are assumed to be the gilt yield and corporate bond yield (with an adjustment to reflect default risk) respectively at the relevant date. The returns on equities and property are then assumed to be a margin above gilt yields.

For accounting years beginning on or after 1 January 2013, the expected return on assets and the interest cost will be replaced with a single net interest cost, which will effectively set the expected return equal to the IAS19 discount rate. For the year to 31 March 2013 the expected rate was 5.7% per annum and this has been used by the actuary in determining the profit and loss charge for the year ended 31 March 2013. Accordingly no detailed information for 1 April 2013 has been provided.

| <b>Expected</b> | rate | by | asset | class: |
|-----------------|------|----|-------|--------|
|                 |      |    |       |        |

Equities Gilts Other Bonds

Property Cash

| 1 Apl 13 | -     | 1 Apl 11 |
|----------|-------|----------|
| £000s    | £000s | £000s    |
| n/a      | 6.2%  | 7.3%     |
| n/a      | 3.3%  | 4.4%     |
| n/a      | 4.6%  | 5.5%     |
| n/a      | 5.7%  | 6.8%     |
| n/a      | 3.0%  | 3.0%     |

## **Mortality assumptions:**

Assumed life expectations from the age of 65 are as follows:

Retiring today- Male

Female

Retiring in 20 years- Male

Female

| 31 Mar 13<br>Years | 31 Mar 12<br>Years | 31 Mar 11<br>Years |
|--------------------|--------------------|--------------------|
| 18.7               | 18.6               | 18.5               |
| 22.8               | 22.7               | 22.6               |
| 20.7               | 20.6               | 20.5               |
| 24.6               | 24.5               | 24.5               |

## **Financial Assumptions**

The financial assumptions used for IAS19 purposes are as follows, and were set with reference to market conditions at 31 March 2013. The actuary estimates that the duration of Gedling's liabilities is 21 years.

Retail Price Index increase Consumer Price Index increase Salary Increase Pension Increase Discount rate for liabilities

| 31 March 2011 |        | 31 Mar | ch 2012 | 31 March 2013 |        |
|---------------|--------|--------|---------|---------------|--------|
| % pa          | Real % | % pa   | Real %  | % pa          | Real % |
| 3.5           | -      | 3.3    | -       | 3.4           | -      |
| 2.7           | -0.8   | 2.5    | -0.8    | 2.6           | -0.8   |
| 5.0           | 1.5    | 4.7    | 1.4     | 4.8           | 1.4    |
| 2.7           | -0.8   | 2.5    | -0.8    | 2.6           | -0.8   |
| 5.5           | 1.9    | 4.6    | 1.3     | 4.5           | 1.1    |

These assumptions are set with reference to market conditions at 31 March 2012. The discount rate is the annualised yield at the 21-year point on the Merill Lynch AA rated corporate bond curve which has been chosen to meet the requirements of IAS19 and with the consideration of the Council's liabilities. This approach has been updated from previous disclosures when the yield on the iBoxx AA rated over 15 year corporate bond index was used as a standard assumption for most Employers in the Fund.

## 41. POST EMPLOYMENT BENEFITS - DEFINED BENEFIT PENSION SCHEME (continued)

The RPI increase assumption is set based on the difference between conventional gilt yields and index-linked gilt yields at the accounting date using data published by the Bank of England, specifically the 21-year point on the BOE spot inflation curve. Previously, the 20-year point was used so this has been updated to reflect that the Council's liabilities have a longer duration than average. This measure has historically overestimated future increases in the RPI and therefore a deduction of 0.25% has been made by the actuary to get the RPI assumption of 3.4%. As future pension increases are expected to be based on CPI rather than RPI, the actuary has made a further assumption that CPI will be 0.8% below RPI, ie. 2.6%. This is considered to be a reasonable estimate for the future differences in the indices, based on the different calculation methods.

Salary increases are assumed to be 1.4% above RPI in addition to a promotional scale. This is a slightly lower long-term assumption than last year, to reflect the continuing climate of low salary increases.

## (vi) History of experience Gains and Losses:

Disclosure information provided by the actuary is as follows:

|  | 2008/09<br>£000s   | 2009/10<br>£000s   | 2010/11<br>£000s |                |              |
|--|--------------------|--------------------|------------------|----------------|--------------|
| Defined Benefit Obligation<br>Scheme Assets                      | (52,656)<br>31,664 | (79,862)<br>42,328 | , ,              | , ,            | ` ' '        |
| Surplus/ Deficit   | (20,992)           | (37,534)           | (16,840)         | (28,935)       | (29,428)     |
|  |                    |                    |                  |                |              |
| Experience Adjustment on Scheme Assets Adjustment as % of assets | (10,447)<br>33%    | 8,651<br>20.1%     |                  | -4.3%          | 8.5%         |
| •  | , , ,              | ,                  | 4.5%<br>328      | -4.3%<br>(138) | 8.5%<br>(92) |

## 42. CONTINGENT LIABILITIES

No significant contingent liabilities have been identified at the Balance Sheet date.

## 43. CONTINGENT ASSETS

## **VAT - Fleming Claims**

In conjunction with its advisors, the Council submitted three claims for the refund of VAT and appropriate interest following the House of Lords decision in the Fleming case. After deduction of professional fees, these claims benefited the General Fund balance by £840,000 in 2010/11.

To date, HMRC have rejected claims for compound interest, and have only paid simple interest on the sums refunded. Should current legal action be successful, the Council may benefit from a significant additional payment of interest.

## **VAT on Trade Waste**

HMRC confirmed in February 2011 that trade waste collection services operated by local authorities were to be treated as non-business supplies, as it had been accepted that section 45 of the Environmental Protection Act 1990 created a "special legal regime" for VAT purposes. HMRC also confirmed that there was no evidence that significant distortion of competition would arise.

In conjunction with its advisors, the Council has submitted a protective claim for the reimbursement of output tax. This is still being considered by HMRC, however should the claim be successful the Council's General Fund may benefit from around £160,000 net of fees, potentially plus interest accrued.

## ANNUAL STATEMENT OF ACCOUNTS 2012/13 NOTES TO THE FINANCIAL STATEMENTS

#### 43. CONTINGENT ASSETS (continued)

#### Preserved Right to Buy Receipts -

As a result of the Large Scale Voluntary Transfer of its housing stock in November 2008, the Council has an agreement with Gedling Homes relating to future sales under Preserved Right to Buy regulations. The Council will receive the net proceeds from sales to existing tenants, after an agreed deduction for conveyancing and valuation costs, and for rent foregone by Gedling Homes, adjusted by the January retail price index, until November 2018.

#### 44. EVENTS AFTER THE BALANCE SHEET DATE

The Statement of Accounts was issued and authorised for issue by Mark Kimberley CPFA, Chief Financial Officer, on 27 June 2013. Events taking place after this date are not reflected in the financial statements or notes. Where events taking place before this date provided information about conditions existing at 31 March 2013, the figures in the financial statements and notes have been adjusted in all material respects to reflect the impact of this information.

When new arrangements for the retention of business rates came into effect on 1 April 2013, local authorities assumed the liability for refunding ratepayers who have successfully appealed against the rateable value of their properties on the rating list. Accordingly, from 1 April 2013, a provision of £296,505 will need to be recognised, representing the Council's share of these liabilities.

As this event took place after 31 March 2013, the financial statements and notes for 2012/13 have not been adjusted as it does not relate to conditions existing at the balance sheet date, however it provides information that is relevant to an understanding of the Council's financial position.

#### 45. PRIOR PERIOD ERROR

In the 2011/12 Statement of Accounts, £99,000 of revenue grants received in advance were incorrectly classified on the balance sheet as short term creditors rather than as long term liabilities. The amount involved is not material and accordingly the accounts have not been restated.

# ANNUAL STATEMENT OF ACCOUNTS 2012/13 COLLECTION FUND STATEMENT

The Collection Fund is an agent's statement that reflects the statutory obligation for billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from the taxpayers, and distribution to local authorities and the Government, of Council Tax and Non Domestic Rates.

| 2011/12   |          |  | 2012      | /13      |
|-----------|----------|--|-----------|----------|
| £000s     | £000s    |  | £000s     | £000s    |
|           |          | INCOME:  |           |          |
| (52,944)  |          | Sum due from Council Taxpayers   | (53,769)  |          |
| (7,770)   |          | Sum due from Council Tax Benefits  | (7,901)   |          |
|           | (60,714) | Council Tax Income   |           | (61,670) |
|           | (20,305) | Income collectable from NNDR Payers  |           | (20,624) |
|           |          | Contributions from General Fund in respect of previous years' Council Tax deficit: |           |          |
| 0         |          | Gedling Borough Council  | 0 0       |          |
| 0         | 0        | Other Preceptors   |           | 0        |
|           | 0        | Other Collection Fund Income   |           | 0        |
|           |          |  | -         |          |
|           | (81,019) | TOTAL INCOME FOR THE YEAR  | _         | (82,294) |
|           |          | EXPENDITURE:   |           |          |
|           | 60,252   | Precepts (note 2 to the Collection Fund Accounts)                                  |           | 61,131   |
|           |          | Contributions to General Fund in respect   |           |          |
|           |          | of previous years' Council Tax surplus   |           |          |
| 25<br>236 |          | Gedling Borough Council  | 31<br>283 |          |
| 230       | 261      | Other Preceptors   | 203       | 314      |
|           |          | National Non Domestic Rate:  |           |          |
| 20,333    |          | Gross GBC Contribution to NNDR Pool  | 20,614    |          |
| (103)     |          | Less Cost of Collection Allowance  | (102)     |          |
|           | 20,230   | Bad and Doubtful Debts:  |           | 20,512   |
| (462)     |          | Written Off  | (463)     |          |
| 822       |          | Contributions to Provisions for Bad Debts  | 820       |          |
|           | 360      |  |           | 357      |
|           | 81,103   | TOTAL EXPENDITURE FOR THE YEAR   |           | 82,314   |
|           | 84       | Net Deficit / (Surplus) for Current Year   |           | 20       |
|           | 407      | Add Balance BFwd from Previous Year  |           | 491      |
|           |          | Balance CFwd (Surplus) / Deficit (note 3 to  |           |          |
|           | 491      | the Collection Fund Accounts)  |           | 511      |

### **ANNUAL STATEMENT OF ACCOUNTS 2012/13** NOTES TO THE COLLECTION FUND ACCOUNTS

60,252

61,131

| 1. | COUNCIL TAX BASE  |         | 2011/12 | 2012/13 |
|----|---|---------|---------|---------|
|    |   |         | Number  | Number  |
|    |   |         |         |         |
|    | Chargeable Dwellings in each Band at Band D equivalent    | Band A* | 14      | 14      |
|    | and after allowing for discounts, disregards, exemptions  | Band A  | 7,845   | 7,867   |
|    | etc.  | Band B  | 9,823   | 9,865   |
|    |   | Band C  | 7,721   | 7,775   |
|    | Note: Disability Reduction reduces the Council Tax        | Band D  | 5,807   | 5,830   |
|    | charge to a lower Band. In the case of Band A, this       | Band E  | 3,971   | 4,021   |
|    | results in the creation of a Band A*.                     | Band F  | 1,692   | 1,710   |
|    |   | Band G  | 1,210   | 1,220   |
|    |   | Band H  | 124     | 133     |
|    | Council Tax Base  |         | 38,207  | 38,435  |
|    |   |         |         |         |
| 2. | SIGNIFICANT PRECEPTS & DEMANDS ON THE FUND                |         | 2011/12 | 2012/13 |
|    |   |         | £000s   | £000s   |
|    | Nottinghamshire County Council Precept                    |         | 45,588  | 45,860  |
|    | Nottinghamshire Police Authority Precept                  |         | 6,117   | 6,396   |
|    | Combined Fire Authority                                   |         | 2,663   | 2,679   |
|    | Gedling Borough Council Demand (Including Parish element) |         | 5,884   | 6,196   |

#### 3. ACCOUNTING FOR THE COLLECTION FUND BALANCE

Total

The opening balance on the Collection Fund was a deficit of £0.491m. By 31 March 2013, this deficit had risen slightly to 0.511m.

In accordance with the Code, only the share of the Collection Fund deficit attributable to Gedling Borough Council is shown in its own Balance Sheet. The shares attributable to the major preceptors are included in Other Local Authority debtors in respect of Nottinghamshire County Council, and as General Debtors in respect of the Police and Fire Authorities.

|  | 2011/12 | 2012/13 |
|--|---------|---------|
|  | £000s   | £000s   |
| Balance Sheet Debtors:                                   |         |         |
| Nottinghamshire County Council (Local Authority Debtors) | 371     | 386     |
| Nottinghamshire Police Authority (General Debtors)       | 53      | 56      |
| Combined Fire Authority (General Debtors)                | 21      | 22      |
|  | 445     | 464     |
| Council Tax Deficit attributable to Gedling BC           | 46      | 47      |
| TOTAL  | 491     | 511     |

A billing authority acts as an agent, collecting Council Tax on behalf of the major preceptors, as well as itself. Council Tax transactions and balances therefore need to be allocated between the billing authority and the major preceptors.

#### **NOTES TO THE COLLECTION FUND ACCOUNTS (Continued)**

#### 4. COLLECTION FUND ADJUSTMENT ACCOUNT

The introduction of agency accounting for Council Tax has necessitated the establishment of the Collection Fund Adjustment Account. The difference between the Council Tax income included in the Comprehensive Income and Expenditure Statement on page 23, and the amount required by regulation to be credited to the General Fund is taken to the Collection Fund Adjustment Account, and included as a reconciling item on the Movement in Reserves Statement on page 22.

|   | £000s | £000s |
|---|-------|-------|
| Balance Brought Forward   | (37)  | (46)  |
| Difference between Council Tax income shown in the Comprehensive Income and Expenditure Statement and that required by regulation | (9)   | (1)   |

#### **Balance Carried Forward**

#### 5. NNDR

- (a) Non Domestic Rateable Value at 31 March
- (b) Multiplier for General Businesses
- (c) Multiplier for Small Businesses

| 2011/12     | 2012/13     |
|-------------|-------------|
| £52,549,155 | £52,687,374 |
| 43.3p       | 45.8p       |
| 42.6p       | 45.0p       |

(46)

2011/12

2012/13

(47

### 6. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

#### Arrears:

#### **Uncertainties**

An estimate of the impairment of NNDR and Council Tax debtors is based upon the age and type of each debt. The percentage impairments applied reflect an assessment of the recoverability of each debt based on past experience and a view of the impact of the prevailing economic climate. The provision for impairment at 31 March 2013 is £889,000.

#### **Effect if Actual Results Differ from Assumptions**

If collection rates were to deteriorate, a 10% increase on the impairment percentage would require an additional £213,700 to be set aside as an allowance. However, collection rates have not varied by more than 0.6% in any of the past five years, and in two of those years the rates have actually improved.

### **Audit Statements**

#### **AUDIT STATEMENTS**

#### Independent auditor's report to the members of Gedling Borough Council

We have audited the financial statements of Gedling Borough Council for the year ended 31 March 2013 on pages 22 to 74. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Chief Financial Officer and auditor

As explained more fully in the Statement of the Chief Financial Officer's Responsibilities, the Chief Financial Officer is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Chief Financial Officer; and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited financial statements. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### **Opinion on financial statements**

In our opinion the financial statements:

- give a true and fair view of the financial position of the Authority as at 31 March 2013 and of the Authority's expenditure and income for the year then ended;
- have been prepared properly in accordance with the CIPFA/LASAAC Code of Code of Practice on Local Authority Accounting in the United Kingdom 2012/13.

#### Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

- the Annual Governance Statement set out on pages 80 to 84 does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or
- the information given in the explanatory foreword for the financial year for which the financial statements are prepared is not consistent with the financial statements; or

#### **AUDIT STATEMENTS**

- any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit: or
- any recommendations have been made under section 11 of the Audit Commission Act 1998; or
- any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters

### Conclusion on Gedling Borough Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

#### Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in November 2012, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2013.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### **AUDIT STATEMENTS**

#### Conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in November 2012, we are satisfied that, in all significant respects, Gedling Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2013.

#### Certificate

We certify that we have completed the audit of the financial statements of Gedling Borough Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice 2010 for Local Government Bodies issued by the Audit Commission.

John Cornett
For and on behalf of KPMG LLP, Appointed Auditor
Chartered Accountants
St Nicholas House
31 Park Row
NOTTINGHAM
NG1 6FQ

Date:

## **Accompanying Statements**

#### ANNUAL GOVERNANCE STATEMENT

**SCOPE OF RESPONSIBILITY** - Gedling Borough Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. Gedling Borough Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility, Gedling Borough Council is also responsible for putting in place proper arrangements for the governance of its affairs, facilitating the effective exercise of its functions, including arrangements for the management of risk.

Gedling Borough Council has approved and adopted a code of corporate governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government. A copy of the code can be obtained by contacting the Service Manager - Audit & Risk Management at Gedling Borough Council, Arnot Hill Park, Arnold, Nottingham NG5 6LU (vince.rimmington@gedling.gov.uk). This statement explains how Gedling Borough Council has complied with the code and also meets the requirements of Accounts and Audit (England) Regulations, regulation 4(3), which requires all relevant bodies to prepare an annual governance statement.

**THE PURPOSE OF THE GOVERNANCE FRAMEWORK** - The governance framework comprises the systems and processes, and culture and values, by which the authority is directed and controlled and its activities through which it accounts to, engages with and leads its communities. It enables the authority to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk to a reasonable level. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and priority's the risks to the achievement of Gedling Borough Council's policies, aims and objectives, to evaluate the likelihood of those risks being realised and the impact should they be realised, and to manage them efficiently, effectively and economically.

The governance framework has been in place at Gedling Borough Council for the year ended 31 March 2013 and up to the date of approval of the annual report and statement of accounts.

**THE GOVERNANCE FRAMEWORK** - The governance framework supports the Authority in establishing, implementing and monitoring policies and objectives. The following documents establish these policies, aims and objectives at a strategic level:

- The Sustainable Community Strategy
- Annual Budget & Council Plan
- The Capital Strategy
- The Financial Strategy
- The Treasury Management Strategy
- The Housing Strategy

These high level plans are further supported by departmental service plans and operational plans. The Authority's Constitution provides clear guidance on how the Authority operates, how decisions are made and the procedures and protocols to ensure that decisions and activities are efficient, transparent and accountable to local citizens. Some of these processes are required by law, whilst others are determined by the Council for itself. All of these documents are within the Council's Publication Scheme and available on the Council's website at <a href="https://www.gedling.gov.uk">www.gedling.gov.uk</a> or can be inspected at the Council's Civic Centre, Arnot Hill Park, Arnold, Nottinghamshire.

#### ANNUAL GOVERNANCE STATEMENT

The Authority's Corporate Governance Framework defines the roles and responsibilities of the executive, non-executive, scrutiny and officer functions, and demonstrates how the Authority meets defined standards of governance in relation to its policies and aims and objectives. The Authority's Corporate Risk Scorecard and Action Plan is incorporated within the Corporate Governance Framework. This records the process and results for identifying, assessing, managing and monitoring strategic risks. These documents are updated and reviewed by senior management regularly. Control issues identified within Internal Audit reviews are integrated with the Risk Management process, providing an holistic and integrated source of assurance.

The Council Plan lays out the Authority's vision, priorities and values. The plan affirms its commitment to continuous service improvement. The Authority recognises the increasing importance of working in partnership with other agencies and is committed to partnership working in order to deliver its priorities and wider themes of the Gedling Partnership.

The Authority acknowledges its responsibility to ensure that it operates an effective system of internal control to maintain and operate controls over its resources. This system of internal control can only provide reasonable (not absolute) assurance that assets are safeguarded, transactions authorised and properly recorded, and that material errors or irregularities are prevented or would be detected within a reasonable period. The internal control system includes:

- Annual review of the effectiveness of the Authority's Corporate Governance Framework, including signed Assurance Statements from Corporate Directors and Service Managers,
- An established anti-fraud strategy, including whistle-blowing procedures, communicated to members, officers and the public and available on the Council's website.
- Audit Committee established to undertake the core functions as identified in CIPFA guidance,
- The Terms of Reference for the Audit Committee have been reviewed and updated to include specific responsibility for reviewing risk management procedures, including the reporting arrangements on strategic risks via a corporate risk scorecard.
- The development of a risk register to include the identification of strategic partnership arrangements and assess the adequacy of governance arrangements,
- Performance Plan monitoring, review and reporting,
- Facilitation of policy and decision making through the constitution, codes of conduct and the decision-making process, forward plan and role of the scrutiny committees,
- The statutory roles of the Council's Monitoring Officer and Chief Finance Officer place a duty on these post holders to ensure compliance with established policies, procedures, laws and regulations,
- Compliance with established policies, procedures, laws and regulations are monitored through the work of the Finance and Legal staff that are adequately trained and experienced,
- Internal audit reviews are carried out using a risk based audit approach with the emphasis on key financial systems. This work is undertaken in co-operation with the Council's External Auditor ensuring maximum use of Audit resources and that professional standards are maintained,
- A Risk Management Strategy that is led by Senior Management for the identification and evaluation of Corporate Risks, and integrated with the work of Internal Audit to provide an holistic source of assurance aligned to corporate objectives,

#### ANNUAL GOVERNANCE STATEMENT

- Departmental operational risk registers, subject to regular departmental review,
- The financial management of the authority and the reporting of financial management through Standing Orders, Financial Regulations, a scheme of delegation and supporting procedure notes and manuals including a comprehensive budgeting and budget monitoring system, and a robust medium term financial planning process which are all subject to internal audit review,
- The performance management of the authority and the reporting of performance management through a quarterly reporting system to Cabinet and Council,
- Formal project management guidelines,
- Adherence to good employment practices.

**REVIEW OF EFFECTIVENESS** - Gedling Borough Council has responsibility for conducting, at least annually, a review of the effectiveness of its governance framework including the system of internal control. The review of the effectiveness of the system of internal control is informed by the work of the executive managers within the authority who have responsibility for the development and maintenance of the governance environment, the Head of Internal Audit's annual report, and also by comments made by the external auditors and other review agencies and inspectorates.

The Council's approach includes an annual review of the Council's Corporate Governance process by the Senior Leadership Team, which includes a detailed examination of corporate risks. This review is subsequently reported both to the Council's Cabinet (the Executive) and the Audit Committee (the non Executive).

All Chief Officers of the Council are required to keep under review and comply with the elements of internal control that apply individually to each. Annual statements are made by the Chief Officers confirming compliance within their respective areas of responsibility and highlighting areas of concern if appropriate.

Measures to address the weaknesses and issues identified in the above reviews are included in the service plans for 2013-14.

The constitution sets out the responsibility of members and senior managers, in particular the posts of the Chief Executive, Monitoring Officer and Section 151 Officer.

The Chief Executive is responsible for annual, independent review and reporting on the adequacy and effectiveness of the corporate governance arrangements and compliance with them.

The Cabinet members have both collective and individual responsibility for ensuring that decisions of the Council delegated to them are in compliance with the Authority's overall governance arrangements, including the review of financial management reports. For non-executive functions, this responsibility rests with the Audit Committee. This committee meets on a regular basis, generally at least four times a year, and reviews the outcomes of individual audit reviews, helps plan overall internal audit activity and receives both interim and annual reports from the Internal and External Auditor.

Covalent, an electronic performance management system, was introduced in April 2009. Implementation of the Covalent system has achieved improvements in the performance data gathering process and enhanced the Council's performance reporting. The Council's Cabinet and Senior Leadership Team receive quarterly reports detailing both financial and operational performance throughout the financial year. These reports have resulted in changes to budgets and performance plans and this process forms the basis of operational management at the corporate level.

#### ANNUAL GOVERNANCE STATEMENT

The Council also operates scrutiny arrangements. The Council's Scrutiny Committee arrangements include an Overarching Scrutiny Committee to provide strategic direction to the separate Scrutiny Committee's. The committees review decisions of the executive, contribute to the process of determining priorities and review all framework policies and strategies contained within the Council's Constitution.

The Council continues to operate a robust standards function through an established Standards Committee, with defined roles and responsibilities for promoting and maintaining high standards of conduct by the Council's members and co-opted members.

Internal Audit undertakes reviews of the Authority's system of internal control. These reviews together with the assurance statements from the Chief Executive, Chief Financial Officer, Monitoring Officer and Corporate Director's support the assurance statement and findings given by the Service Manager - Audit & Risk Management, the Council's Chief Internal Auditor. This Assurance Statement concluded that systems of internal control were adequate and operating effectively.

The internal audit statement and senior management assurance statements were further evidenced by external evaluators such as the Audit Commission's annual audit and inspection letter and governance report and other inspectorate reports.

In December 2010, CIPFA published a statement on the Role of the Head of Internal Audit outlining 5 principles of best practice and the governance arrangements required to ensure adherence. The statement does not have the status of a CIPFA code or replace the sector specific guidance, codes or professional standards. The Head of Internal Audit role at Gedling Borough Council is considered to be consistent with the statements five principles.

The Council has reviewed its partnership arrangements and identified and evaluated its key partnerships as part of its Risk Management process. Key governance requirements that all partnership arrangements will be required to meet have been developed, to ensure that all members of any partnership are responsible for ensuring they meet the highest standards of governance.

The Council is required to identify and explain whether financial management arrangements conform to the governance requirements set out in the CIPFA Statement on the role of the Chief Financial Officer in Local Government (2010). The Statement requires that the Chief Financial Officer (CFO) reports directly to the Chief Executive and is a member of the Leadership Team with a status at least equivalent to other members.

Following reorganisation of the Senior Management Team in December 2010, the CFO does now report directly to the Chief Executive, thereby meeting all of requirements in the statement.

**SIGNIFICANT GOVERNANCE ISSUES:** There were no significant issues identified within the Governance process to warrant inclusion in the 2012-13 Annual Governance Statement.

**EMERGING GOVERNANCE ISSUES:** The following issue is not highlighted as a current control or risk concern, but included to highlight the Council's awareness of emerging issues through its proactive and holistic approach to governance:

• External Economy – the Council remains susceptible to, but vigilant for, the external risks posed by the volatile economic climate and the uncertain political climate. Despite ongoing pressures and squeezes on costs, income streams and funding, effective planning has resulted in the Council's 2013-14 budget having no significant reductions in service.

The Council has a strong track record in maintaining a sound financial position through effective Medium Term Planning. The Council is well placed to deal with the ongoing economic uncertainty and squeezes on its income and funding streams.

#### ANNUAL GOVERNANCE STATEMENT

Nevertheless, the Council faces a significantly challenging period to maintain its historic solid financial position. Plans are being developed to assess the Council's priorities and deliver the action required to maintain its financial standing.

The above risk and internal control issues have been reported specifically to the Authority's Senior Leadership Team and action plans to ensure that all issues are addressed within 2012-13 have been developed.

We have been advised of the implications of the result of the review and of the effectiveness of the system of internal control. We will monitor the implementation of our action plans to address identified issues and ensure improvements are effectively implemented.

| Signature of the Chief Executive: | <u>Date:</u> |
|-----------------------------------|--------------|
| John Robinson                     | 19 June 2013 |
|                                   |              |
| Signature of Leading Member:      | <u>Date:</u> |
| John Clarke                       | 19 June 2013 |

This is the Audited Version, published on 30 September 2013 by the Financial Services Team.

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